# City of Bolivar, Missouri

# BASIC FINANCIAL STATEMENTS Year Ended December 31, 2018



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# **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, pension information, and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bolivar, Missouri's basic financial statements. The Combining Non-Major Fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining Non-Major Fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 7, 2019, on our consideration of the City of Bolivar, Missouri's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bolivar, Missouri's internal control over financial reporting and compliance.

KPM CPAs, PC

Springfield, Missouri

KPM CPAS, PC

June 7, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis of the City of Bolivar, Missouri's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2018. Please read it in conjunction with the City's financial statements, which begin on page 15.

### Financial Highlights

- The net position of the City's governmental activities increased by \$28,349 or < 1% for the year as a result of current year activities. The net position of the City's business activities decreased by \$15,431 or < 1% for the year.
- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows as of December 31, 2018, by \$26.6 million (net position). Of this amount \$1,338,243 was unrestricted and may be used to meet future obligations of the City.
- Total long-term liabilities of the City decreased by \$280,541.

### Using This Annual Report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

#### Government-Wide Financial Statements

One of the most important questions asked about the City's finances is, *Is the City as a whole better off or worse off as a result of the year's activities?* The Statement of Net Position and Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the City's net position and changes in it. The City's net position – the difference between assets and deferred outflows and liabilities and deferred inflows – is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, we divide the City into three kinds of activities:

- Governmental Activities Most of the City's basic services are reported here. Taxes are the primary source of financing for these activities.
- Business-Type Activities The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's water and sewer services are provided here.
- Component Unit The City has one component unit, which is the Industrial Development Authority, whose activities are presented in the government-wide financial statements.

#### Fund Financial Statements

The fund financial statements provide detailed information about the City's funds and not the City as a whole. Some funds are required to be established by state law and by bond covenants. However, the Board of Aldermen establishes many other funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes and grants.

- Governmental Funds Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds are shown in reconciliations following the fund financial statement.
- Enterprise Funds When the City charges customers for the services it provides whether to outside customers or to other units of the City these services are generally reported in proprietary funds. Enterprise funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

### Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# Government-Wide Financial Analysis

### **NET POSITION**

The following table presents the condensed Statement of Net Position for the City as of December 31, 2018 and 2017:

			Total	Total
	Governmental	Business-Type	December 31,	December 31,
	Activities	Activities	2018	2017
Assets				
Current and other assets	\$ 3,949,362	\$ 622,487	\$ 4,571,849	\$ 4,755,603
Net pension asset	621,914	16,190	638,104	361,461
Capital assets	19,467,428	14,893,592	34,361,020	34,159,909
	24,038,704	15,532,269	39,570,973	39,276,973
Deferred Outflow of Resources				
Deferred pension outflows	243,322	56,896	300,218	473,093
Liabilities				
Other liabilities	1,076,217	1,115,355	2,191,572	1,944,016
Long-term liabilities outstanding	6,249,322	4,466,998	10,716,320	10,996,861
	7,325,539	5,582,353	12,907,892	12,940,877
Deferred Inflow of Resources				
Deferred pension inflows	315,686	66,224	381,910	240,718
Net Position				
Net investment in capital assets	12,574,996	9,885,417	22,460,413	22,715,156
Restricted				
Non-expendable	386,277	-	386,277	386,017
Expendable	2,396,456	-	2,396,456	2,041,650
Unrestricted	1,283,072	55,171	1,338,243	1,425,648
	\$ 16,640,801	\$ 9,940,588	\$ 26,581,389	\$ 26,568,471

Total net position of the City increased by \$12,918 for the year due to current year activities. Total liabilities for the City have decreased by \$32,985. Restricted net position of the City totaled \$2,782,733 as of December 31, 2018.

# **CHANGES IN NET POSITION**

					χ.	Total	•	Total
	Gov	vernmental	Ru	siness-Type		Year Ended ecember 31,		ear Ended ecember 31,
		Activities		Activities	D	2018	DC	2017
REVENUES AND TRANSFERS		ictivities		retivities		2010		2017
Program Revenues								
Charges for services	\$	772,368	\$	3,453,338	\$	4,225,706	\$	4,136,166
Operating grants and contributions		108,163		-		108,163		139,836
Capital grants and contributions		355,060		110,151		465,211		331,065
General Revenues								
Sales tax		5,284,457		-		5,284,457		5,020,619
Motor vehicle tax		417,092		-		417,092		416,585
Other taxes		32,385		-		32,385		32,260
Franchise fees		240,532		-		240,532		212,452
Interest		30,179		11,885		42,064		24,114
Other revenue		198,239		-		198,239		220,736
Transfers in (out)		(12,178)		12,178				
TOTAL REVENUES								
AND TRANSFERS		7,426,297		3,587,552		11,013,849		10,533,833
EXPENSES								
Administrative		59,902		-		59,902		43,449
Public safety		1,984,379		-		1,984,379		2,159,073
Municipal Court		115,142		-		115,142		162,819
Community development		342,068		-		342,068		289,387
Animal pound		137,602		-		137,602		139,649
Recreation and parks		572,173		-		572,173		599,744
Rails to trails		15,567		-		15,567		15,567
Aquatic center		259,925		-		259,925		297,074
Golf course		240,166		-		240,166		233,354
Fire		1,295,140		-		1,295,140		1,225,079
Cemetery		76,362		-		76,362		95,095
Transportation		1,455,723		-		1,455,723		1,329,414
Airport		502,522		-		502,522		469,143
Debt service		341,277		-		341,277		348,017
Water and sewer		_		3,584,801		3,584,801		3,626,902
TOTAL EXPENSES		7,397,948		3,584,801		10,982,749		11,033,766
SPECIAL ITEM								
(Loss) on disposal of property		-		(18,182)		(18,182)		(11,923)
INCREASE (DECREASE)								
IN NET POSITION	\$	28,349	\$	(15,431)	\$	12,918	\$	(511,856)

#### Governmental Activities

Governmental activities increased the net position of the City by \$28,349. Tax revenues for the City were \$5,974,466, which represents 80% of the funding of these activities. Program revenues for the functions totaled \$1,235,591 or 17% of the funding. The following table shows the cost of the City's programs as well as each programs' net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the taxpayers by each of these functions.

# NET COST OF THE CITY OF BOLIVAR'S GOVERNMENTAL ACTIVITIES

	To of S	Net Cost f Services	
Administrative	\$	59,902	\$ 4,705
Public safety		1,984,379	1,814,429
Municipal court		115,142	115,142
Community development		342,068	310,487
Animal pound		137,602	133,034
Recreation and parks		572,173	567,248
Rails to trails		15,567	15,567
Aquatic center		259,925	159,994
Golf course		240,166	153,938
Fire		1,295,140	1,256,689
Cemetery		76,362	37,709
Transportation		1,455,723	1,163,798
Airport		502,522	88,340
Debt service		341,277	341,277
	\$	7,397,948	\$ 6,162,357

#### **Business-Type Activities**

Business-type activities decreased the City's net position by \$15,431. Last year, the business-type activities increased \$664,169.

### Financial Analysis of the City's Funds

The combined fund balances of the City's governmental funds as of December 31, 2018, were \$3.6 million. The General Fund decreased by \$220,855. The Street Fund increased by \$169,205. The ½ Cent Capital Improvement Fund increased by \$145,906. The Recreation Facility Fund decreased by \$25,631. The Fire Fund increased by \$8,104.

### General Fund Budgetary Highlights

Differences between the original, the final amended budget, and the actual results can be summarized as follows:

- The original revenue budget of \$2,674,175 was not changed during the year.
- The original expenditures budget of \$3,024,979 was not changed during the year.
- Budgeted revenues were \$156,780 below actual, and budgeted expenditures were \$418,272 above actual.

### Capital Assets and Debt Administration

## **Capital Assets**

Capital assets of the governmental activities were \$19,467,428 (net of accumulated depreciation) as of December 31, 2018. This represents a \$389,377 decrease from the prior year due to additions of capital purchases in the amount of \$506,032 and accumulated depreciation in the amount of \$895,409. Capital assets for business-type activities were \$14,893,592 as of December 31, 2018. This represents an increase of \$590,488 from the prior year due to water and sewer system additions of \$1,322,943 and equipment additions of \$30,280. The City also had a net disposal of assets in the amount of \$18,182 and accumulated depreciation in the amount of \$744,553.

#### Debt

Total debt of the governmental activities as of December 31, 2018, was \$6,930,698, which is down \$272,266 from the prior year, primarily due to principal payments.

Total debt of the business-type activities as of December 31, 2018, was \$5,239,086, which is up \$619,426 from the prior year, primarily due to a new lease for sewer improvements in the amount of \$1,231,162 and principal payments of \$618,498.

#### Economic Factors and Next Year's Budget

In 2018 the City continued to provide the same quality service citizens have come to expect. As stated for the past several years, the economy is holding steady, but growth is at a miniscule level. With a \$12,918 increase in net position, the City's net position was relatively flat. Costs of services continue to rise; therefore, expenditures continue to be tightly controlled. Low interest rates in 2018 continue to benefit the City, allowing us to complete a major maintenance project of the downtown sewer collection system.

As in the past several years, the City is anticipating a relatively flat change in revenue for 2019 and will continue to conservatively manage City resources and the containment of costs wherever possible. 2019 goals remain to focus on the review of operational process to reduce inefficiencies, to explore additional revenue opportunities for public safety due to the loss of the SAFER grant in 2016, as well as researching opportunities for economic growth for the community.

# Contacting the City's Financial Management

For additional information or questions, please contact:

City of Bolivar 345 S. Main Bolivar, MO 65613 (417) 326-2489 nscrivner@bolivar.mo.us

Tracy Slagle, City Administrator Natalie Scrivner, Finance Director Paula Henderson, City Clerk

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION December 31, 2018

		]		Co	mponent Unit			
ASSETS		Governmental Activities		iness-Type activities		Total	Dev	dustrial relopment uthority
Current								
Cash and cash equivalents	\$	2,204,098	\$	93,067	\$	2,297,165	\$	27,300
Investments		418,708		-		418,708		70,652
Taxes receivable		864,773		-		864,773		-
Court fines receivable, net		35,085		-		35,085		-
Intergovernmental receivable		72,417		-		72,417		-
Utilities receivable, net		=		280,583		280,583		=
Internal balances		150,000		(150,000)	-			=
Other accounts receivable		49,047		46,263		95,310		-
Prepaid expenses		3,384		1,692		5,076		-
Noncurrent								
Restricted cash and cash equivalents		59,976		350,882		410,858		-
Restricted investments		91,874		-		91,874		-
Net pension asset		621,914		16,190		638,104		-
Capital assets:								
Non-depreciable		1,045,883		588,535		1,634,418		535,965
Depreciable, net		18,421,545	1	14,305,057		32,726,602		-
TOTAL ASSETS	2	24,038,704	1	15,532,269		39,570,973		633,917
DEFERRED OUTFLOW OF RESOURCES								
Deferred pension outflows		243,322		56,896		300,218		-

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION (continued) December 31, 2018

	]	Primary Governmen	t	Component Unit
	Governmental Activities	Business-Type Activities	Total	Industrial Development Authority
LIABILITIES				
Current				
Accounts payable	100,839	120,523	221,362	-
Accrued expenses	137,384	43,967	181,351	-
Customer deposits payable	3,035	133,240	136,275	-
Court bonds payable	14,235	-	14,235	-
Police evidence payable	25,569	-	25,569	-
Unearned revenue	65,273	-	65,273	-
Accrued interest payable	48,506	45,537	94,043	-
Current portion of long-term debt	681,376	772,088	1,453,464	
	1,076,217	1,115,355	2,191,572	-
Noncurrent				
Capital leases payable	796,400	4,452,229	5,248,629	-
Certificates of participation payable, net	5,414,656	-	5,414,656	-
Compensated absences	38,266	14,769	53,035	
	6,249,322	4,466,998	10,716,320	
TOTAL LIABILITIES	7,325,539	5,582,353	12,907,892	-
DEFERRED INFLOW OF RESOURCES				
Deferred pension inflows	315,686	66,224	381,910	
NET POSITION				
Net investment in capital assets Restricted	12,574,996	9,885,417	22,460,413	535,965
Non-expendable	386,277	-	386,277	_
Expendable	2,396,456	-	2,396,456	_
Unrestricted	1,283,072	55,171	1,338,243	97,952
TOTAL NET POSITION	\$ 16,640,801	\$ 9,940,588	\$ 26,581,389	\$ 633,917

# CITY OF BOLIVAR, MISSOURI STATEMENT OF ACTIVITIES Year Ended December 31, 2018

			Program Revenues	3	Net (Expenses), Re	Component Unit		
Functions (December	F	Charges for	Operating Grants and	Capital Grants and	Governmental	Business-Type	T-4-1	Industrial Development
Functions/Programs Primary Government	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Authority
Governmental Activities								
Administrative	\$ (59,902)	\$ 55,197	\$ -	\$ -	\$ (4,705)	\$ -	\$ (4,705)	\$ -
Public safety	(1,984,379)	100,079	68,521	1,350	(1,814,429)	ψ <u>-</u>	(1,814,429)	_
Municipal court	(115,142)	-	-	-	(115,142)	_	(115,142)	-
Community development	(342,068)	31,581	_	_	(310,487)	_	(310,487)	_
Animal pound	(137,602)	3,652	916	-	(133,034)	-	(133,034)	-
Recreation and parks	(572,173)	4,925	-	-	(567,248)	_	(567,248)	-
Rails to trails	(15,567)	, <u>-</u>	-	=	(15,567)	_	(15,567)	-
Aquatic center	(259,925)	99,931	-	-	(159,994)	-	(159,994)	-
Golf course	(240,166)	86,228	-	-	(153,938)	-	(153,938)	-
Fire	(1,295,140)	578	37,873	-	(1,256,689)	-	(1,256,689)	-
Cemetery	(76,362)	37,800	853	-	(37,709)	-	(37,709)	-
Transportation	(1,455,723)	1,925	-	290,000	(1,163,798)	-	(1,163,798)	-
Airport	(502,522)	350,472	-	63,710	(88,340)	-	(88,340)	-
Debt service	(341,277)				(341,277)		(341,277)	
TOTAL GOVERNMENTAL ACTIVITIES	(7,397,948)	772,368	108,163	355,060	(6,162,357)	-	(6,162,357)	-
Business-Type Activities	(2.504.001)	2 452 222		110.151		(21.212)	(21.212)	-
Water and Sewer	(3,584,801)	3,453,338		110,151		(21,312)	(21,312)	
TOTAL BUSINESS-TYPE ACTIVITIES	(3,584,801)	3,453,338		110,151		(21,312)	(21,312)	_
TOTAL PRIMARY GOVERNMENT	\$ (10,982,749)	\$ 4,225,706	\$ 108,163	\$ 465,211	(6,162,357)	(21,312)	(6,183,669)	-
Component Unit Industrial Development Authority	¢ (25.201)	¢	\$ -	¢				(25,201)
industrial Development Authority	\$ (25,201)	\$ - General Re		<u>э</u> -	-	-	-	(23,201)
		Sales ta			5,284,457	_	5,284,457	_
			rehicle taxes		417,092	_	417,092	_
		Other ta			32,385	_	32,385	
		Franchi			240,532	_	240,532	_
		Interest			30,179	11,885	42,064	701
		Other re			198,239	-	198,239	, 01
		Transfers	, venue		(12,178)	12,178	-	-
			Total General Reve	enues and Transfers	6,190,706	24,063	6,214,769	701
		Special Iten	n·					
		1	on disposal of proper	ty		(18,182)	(18,182)	-
			Char	nges in Net Position	28,349	(15,431)	12,918	(24,500)
		Net Positio	on, Beginning of year	r	16,612,452	9,956,019	26,568,471	658,417

See accompanying notes.

# CITY OF BOLIVAR, MISSOURI BALANCE SHEET – GOVERNMENTAL FUNDS December 31, 2018

			Special Revo								
	General Fund	Street Fund	1/2 Cent Capital Improvement Fund		ecreation Facility Fund	Fire Fund		Nonmajor Governmental Funds		Go	Total overnmental Funds
ASSETS											
Cash and cash equivalents - unrestricted	\$ 313,529	\$ 1,154,560	\$ 284,460	\$	200	\$	-	\$	451,349	\$	2,204,098
Investments - unrestricted	31,866	112,470			<u>-</u>		<b>-</b>		274,372		418,708
Taxes receivable	354,569	144,820	177,284		83,230		83,230		21,640		864,773
Court fines receivable, net	35,085	-	-		-		-		-		35,085
Intergovernmental receivable	-	-	-		-		8,707		63,710		72,417
Other accounts receivable	3,103	-	-		738		-		45,206		49,047
Prepaid expenses	1,128	564	- -		564		564		564		3,384
Due from other funds	<u>-</u>	297,869	150,000		-		-		-		447,869
Restricted cash and cash equivalents	56,817	-	-		124		-		3,035		59,976
Restricted investments	 	 	 				<u> </u>		91,874	_	91,874
TOTAL ASSETS	\$ 796,097	\$ 1,710,283	\$ 611,744	\$	84,856	\$	92,501	\$	951,750	\$	4,247,231
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICIT)											
Liabilities											
Accounts payable	\$ 21,117	\$ 26,207	\$ -	\$	8,277	\$	18,473	\$	26,765	\$	100,839
Accrued expenses	74,121	21,058	-		13,496		28,343		366		137,384
Due to other funds	-	-	-		210,048		-		87,821		297,869
Customer deposits payable	-	-	-		-		-		3,035		3,035
Court bonds payable	14,235	-	-		-		-		-		14,235
Police evidence payable	25,569	-	-		-		-		-		25,569
Unearned revenue	_	 	 -		65,273				-		65,273
TOTAL LIABILITIES	135,042	47,265	-		297,094		46,816		117,987		644,204
Deferred Inflows of Resources											
Deferred court fines	18,698		-				-		-		18,698
TOTAL DEFERRED INFLOWS OF RESOURCES	18,698	_	-		-		-		_		18,698
Deferred court fines  TOTAL DEFERRED			<u>-</u>						<u>-</u>		

# CITY OF BOLIVAR, MISSOURI BALANCE SHEET – GOVERNMENTAL FUNDS (continued) December 31, 2018

	Special Revenue Funds												
			1/2 Cent Capital	Recreation		Nonmajor	Total						
	General	Street	Improvement	Facility	Fire	Governmental	Governmental						
	Fund	Fund	Fund	Fund	Fund	Funds	Funds						
Fund Balances (Deficit)													
Nonspendable:													
Prepaid items	1,128	564	-	564	564	564	3,384						
Cemetery perpetual care	-	-	-	-	-	31,874	31,874						
Permanent	-	-	-	-	-	354,403	354,403						
Restricted for:													
Debt service	-	-	-	124	-	-	124						
Public safety - drug forfeiture funds	5,432	-	-	-	-	-	5,432						
Shop with a cop	9,203	-	-	-	-	-	9,203						
Dog pound	2,378	-	-	-	-	-	2,378						
Transportation	-	1,662,454	-	-	-	-	1,662,454						
Capital improvements	-	-	611,744	-	-	-	611,744						
Fire	-	-	-	-	45,121	-	45,121						
Cemetery	-	-	-	-	-	60,000	60,000						
Assigned to:													
Airport	-	-	-	-	-	452,252	452,252						
Unassigned	624,216			(212,926)		(65,330)	345,960						
TOTAL FUND BALANCES (DEFICIT)	642,357	1,663,018	611,744	(212,238)	45,685	833,763	3,584,329						
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND	Ф. 707.007	d 1710.000	<b>6</b> (11.744	04.054	02.561	Ф. 051.75°	ф. 4.247.22°						
FUND BALANCES (DEFICIT)	\$ 796,097	\$ 1,710,283	\$ 611,744	\$ 84,856	\$ 92,501	\$ 951,750	\$ 4,247,231						

# CITY OF BOLIVAR, MISSOURI RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2018

Fund balance - total governmental funds	\$ 3,584,329
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Governmental capital assets	30,598,703
Less accumulated depreciation	(11,131,275)
	19,467,428
The net pension asset and deferred costs are not available to pay for current	
period expenditures and, therefore, are not reported in the funds:	
Net pension asset	621,914
Deferred outflows due to pensions	243,322
Deferred inflows due to pensions	(315,686)
	549,550
Adjustment of deferred court fines	18,698
Interest on long-term debt is not accrued in governmental funds, but rather	
recognized as an expenditure when due	(48,506)
Long-term liabilities are not due and payable in the current period and,	
therefore, are not reported in the funds	 (6,930,698)
Net Position of Governmental Activities	\$ 16,640,801

# CITY OF BOLIVAR, MISSOURI STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS Year Ended December 31, 2018

				Special Reve	enue F	unds						
	General	Street		Cent Capital approvement		Recreation Facility		Fire		Nonmajor vernmental	G	Total overnmental
	Fund	Fund	111	Fund	Fund		Fund		Funds		Funds	
REVENUES	 Tunu	 1 unu		Tuna		Tunu		Tuna	-	Tunas	-	Tunus
Taxes	\$ 2,434,824	\$ 1,305,247	\$	1,080,873	\$	510,380	\$	510,429	\$	132,713	\$	5,974,466
Licenses and permits	61,660	-		-		-		-		-		61,660
Charges for services	-	-		-		191,052		-		379,022		570,074
Intergovernmental revenues	45,577	290,000		-		-		37,717		63,710		437,004
Fines and forfeitures	115,151	-		-		-		-		-		115,151
Interest	28,864	167		-		2		-		1,146		30,179
Other	 144,879	2,174		-		30,652		11,133		76,400		265,238
TOTAL REVENUES	2,830,955	1,597,588		1,080,873		732,086		559,279		652,991		7,453,772
EXPENDITURES												
Current												
Administrative	59,902	-		=		-		-		-		59,902
Public safety	1,959,390	-		=		-		-		-		1,959,390
Municipal court	111,140	-		-		-		-		-		111,140
Community development	342,282	-		-		-		-		-		342,282
Animal pound	133,993	-		-		-		-		-		133,993
Recreation and parks	-	-		-		440,593		-		-		440,593
Aquatic center	-	-		-		258,532		-		-		258,532
Golf course	-	-		-		237,559		<del>-</del>		-		237,559
Fire	-	-		-		-		1,191,838		-		1,191,838
Cemetery	-	-		-		-		-		75,638		75,638
Transportation	=	1,417,887		-		-		=		-		1,417,887
Airport	-	-		-		-		-		490,941		490,941
Debt Service Principal, interest and fees	_	10,496		_		418,970		157,699		_		587,165
1 /	 2.606.707									566 570		
TOTAL EXPENDITURES	 2,000,707	 1,428,383			-	1,355,654		1,349,537		566,579		7,306,860
EXCESS (DEFICIT) OF REVENUES												
OVER EXPENDITURES	224,248	169,205		1,080,873		(623,568)		(790,258)		86,412		146,912
OTHER FINANCING SOURCES (USES)												
Operating transfer in (out)	(445,103)	-		(934,967)		597,937		798,362		(28,407)		(12,178)
EXCESS (DEFICIT) OF REVENUES AND OTHER												
SOURCES OVER EXPENDITURES AND OTHER (USES)	(220,855)	169,205		145,906		(25,631)		8,104		58,005		134,734
FUND BALANCE (DEFICIT), January 1	863,212	1,493,813		465,838		(186,607)		37,581		775,758		3,449,595
FUND BALANCE (DEFICIT), December 31	\$ 642,357	\$ 1,663,018	\$	611,744	\$	(212,238)	\$	45,685	\$	833,763	\$	3,584,329

# CITY OF BOLIVAR, MISSOURI RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2018

Net change in fund balances - total governmental funds	\$ 134,734
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives on a straight line basis and reported as depreciation expense.	
Capital outlay	506,032
Depreciation	 (895,409)
	(389,377)
Some revenues reported in the governmental funds represent current financial resources and were recognized in the Statement of Activities when earned.	(15,297)
The issuance of long-term debt provides current financial resources to governmental funds. The repayment of the principal of long-term debt is a use of current financial resources of governmental funds. In the Statement of Activities, interest is accrued on outstanding debt whereas, in the governmental funds, an interest expenditure is reported when due. The following is the detail of the net effect of these differences.	
Discount on certificates of participation	(11,602)
Accrued interest payable	540
Repayment of principal on leases	305,535
	294,473
Some expenditures reported in the governmental funds represent the use of current financial resources and were recognized in the Statement of Activities when incurred.	
Change in pension related costs	25,483
Change in compensated absences	 (21,667)
	 3,816
Change in Net Position of Governmental Activities	\$ 28,349

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION – ENTERPRISE FUND December 31, 2018

ACCETC		Vater and ewer Fund
ASSETS		
Current Assets		0.0.0
Cash and cash equivalents		\$ 93,067
Utilities receivable, net		280,583
Other accounts receivable		46,263
Prepaid expenses		 1,692
	TOTAL CURRENT ASSETS	421,605
Restricted Assets		
Cash and cash equivalents		350,882
· · · · · · · · · · · · · ·	TOTAL DECEDIOTED ACCETS	
	TOTAL RESTRICTED ASSETS	350,882
Property, Plant and Equipment		
Land		132,231
Construction in progress		456,304
Equipment and furniture		2,270,970
Water and sewer system		23,383,737
Buildings and improvements		589,993
Less accumulated depreciation		(11,939,643)
	TOTAL PROPERTY, PLANT AND EQUIPMENT	14,893,592
Net Pension Asset		 16,190
	TOTAL ASSETS	 15,682,269
DEFERRED OUTFLOW OF RESOURCES		
Deferred pension outflows		56,896

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION – ENTERPRISE FUND (continued) December 31, 2018

		Water and Sewer Fund
LIABILITIES		
Current Liabilities		
Accounts payable		120,523
Accrued expenses		43,967
Customer deposits		133,240
Due to other funds		150,000
Accrued interest payable		45,537
Current portion of long-term debt		772,088
	TOTAL CURRENT LIABILITIES	1,265,355
Long-Term Liabilities		
Capital leases payable		4,452,229
Compensated absences payable		14,769
	TOTAL LONG-TERM LIABILITIES	4,466,998
	TOTAL LIABILITIES	5,732,353
DEFERRED INFLOW OF RESOURCES		
Deferred pension inflows		66,224
NET POSITION		
Net investment in capital assets		9,885,417
Unrestricted		55,171
	TOTAL NET POSITION	\$ 9,940,588

# CITY OF BOLIVAR, MISSOURI STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION – ENTERPRISE FUND Year Ended December 31, 2018

		Water and ewer Fund
OPERATING REVENUES Charges for services Other charges		\$ 3,329,995 123,343
	TOTAL OPERATING REVENUES	3,453,338
OPERATING EXPENSES		
Salaries and wages		972,005
Employee benefits		234,051
Materials and supplies		280,509
Trash collection		413,569
Telephone and utilities		302,424
Insurance		95,957
Repairs and maintenance Travel and conferences		296,631
Depreciation		7,234 744,553
Miscellaneous		50,928
Miscertaneous	TOTAL OPERATING EXPENSES	
		 3,397,861
	OPERATING INCOME	55,477
NONOPERATING REVENUES (EXPENSES)		
Interest income		11,885
Reimbursements		110,151
Loss on disposal of property		(18,182)
Interest expense		(146,117)
Debt issuance fees		 (40,823)
	TOTAL NONOPERATING	
	REVENUES (EXPENSES)	 (83,086)
	(LOSS) BEFORE	
	OPERATING TRANSFERS	(27,609)
OPERATING TRANSFERS IN		 12,178
	NET (LOSS)	(15,431)
NET POSITION, January 1		 9,956,019
NET POSITION, December 31		\$ 9,940,588

# CITY OF BOLIVAR, MISSOURI STATEMENT OF CASH FLOWS – ENTERPRISE FUND Year Ended December 31, 2018

	Water and Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 3,698,803
Cash paid to employees	(1,211,566)
Cash paid to suppliers	(1,752,403)
NET CASH PROVIDED BY OPERATING ACTIVITIES	734,834
CASH FLOWS FROM NONCAPITAL	
FINANCING ACTIVITIES	
Transfers from other funds	12,178
Repayment of loans (to) other funds	(155,683)
NET CASH (USED) BY NONCAPITAL FINANCING ACTIVITIES	(143,505)
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES	
Acquisition and construction of capital assets	(1,298,829)
Capital lease proceeds	1,231,162
Reimbursements	110,151
Payment of principal on capital leases	(618,498)
Payment of debt issuance expense	(40,823)
Payment of interest expense	(135,776)
NET CASH (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(752,613)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	11,885
Purchase of investments	149,337
NET CASH PROVIDED BY INVESTING ACTIVITIES	161,222
NET (DECREASE) IN CASH AND CASH EQUIVALENTS	(62)
CASH AND CASH EQUIVALENTS, Beginning of year	444,011
CASH AND CASH EQUIVALENTS, End of year	443,949
LESS RESTRICTED CASH AND CASH EQUIVALENTS	(350,882)
UNRESTRICTED CASH AND CASH EQUIVALENTS	\$ 93,067

# CITY OF BOLIVAR, MISSOURI STATEMENT OF CASH FLOWS – ENTERPRISE FUND (continued) Year Ended December 31, 2018

		 ater and wer Fund
RECONCILIATION OF OPERATING INCOME TO NET		_
CASH PROVIDED BY OPERATING ACTIVITIES:		
Operating income		\$ 55,477
Adjustments to reconcile operating income to		
net cash provided by operating activities:		
Depreciation		744,553
(Increase) decrease in:		
Utilities receivable		(4,695)
Prepaid expenses		23,350
Other accounts receivable		259,420
Net pension asset		(16,190)
Deferred pension outflows		47,483
Increase (decrease) in:		
Accounts payable		(328,501)
Accrued expenses		(8,426)
Compensated absences		6,762
Customer deposits payable		(9,260)
Net pension liability		(66,753)
Deferred pension inflows		31,614
NET CASH	PROVIDED BY OPERATING ACTIVITIES	\$ 734,834

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Bolivar, Missouri (the City) is a fourth class city under Missouri State Statutes and is governed under a Mayor/Board of Aldermen form of government. The City provides a range of municipal services, including general government administration, public safety, fire, recreation, cemetery, community development, street maintenance, airport facilities, and waterworks and sewerage operations.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies.

# **Financial Reporting Entity**

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the primary government is not financially accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. Financially accountable means the primary government is accountable for the component unit and the primary government is able to impose its will or the component unit may provide financial benefits or impose a financial burden on the primary government. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The City of Bolivar, Missouri, is a primary government, which is governed by an elected Board of Aldermen. As required by accounting principles generally accepted in the United States of America, the City has evaluated the above criteria to determine whether any other entity meets the definition of a component unit and must be included in these financial statements. The City has determined that the entity described in the following paragraph meets the above criteria and therefore, has been included as a component unit in the City's basic financial statements.

# Component Unit

### *Industrial Development Authority*

The Industrial Development Authority (IDA) is a not-for-profit corporation established by resolution of the Board of Aldermen and formed under RSMo Chapter 349, the Industrial Development Corporations Act. It is designed to develop, advance, encourage and promote commercial, industrial and manufacturing facilities in the City. The IDA Board of Directors is appointed by the Board of Aldermen of the City of Bolivar, Missouri. The City provides the IDA financial and administrative support.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Government-Wide and Fund Financial Statements

The basic financial statements include both the government-wide (the Statement of Net Position and the Statement of Activities) and fund financial statements.

#### Government-Wide Financial Statements

The government-wide statements display information about the government as a whole. Interfund activity has been eliminated from these statements to minimize the duplication of internal activities. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for services for support.

In the government-wide Statement of Net Position, both the governmental and business-type activities are consolidated and presented on the full accrual, economic resources basis of accounting. The consolidated presentation incorporates long-term assets and receivables as well as long-term debt and obligations, and it provides information to improve analysis and comparability.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a program or a function. Program revenues include charges for goods or services offered by the programs and grants and contributions that are restricted to meet operating and capital expenses of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements

Separate fund financial statements report information on the City's governmental and proprietary funds. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Consequently, the emphasis on near-term inflows and outflows of resources do not present the long-term impact of transactions. Conversely, the proprietary fund statements incorporate the accrual basis of accounting and focus on the change in total economic resources. This presentation records long-term assets and liabilities, and recognizes revenues and expenses when transactions occur, regardless of their impact on the flow of cash. Since the accounting differs significantly between the governmental funds and the proprietary funds, it is necessary to convert the governmental fund data to arrive at the government-wide financial statements. Therefore, reconciliations have been provided following the Governmental Funds Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balance identifying categories that required conversion from the fund statements.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The City reports the following major governmental funds:

<u>General Fund</u>: The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for in other funds.

<u>Street Fund</u>: The Street Fund of the City is used to account for resources restricted, committed or assigned for City streets.

<u>V2</u> Cent Capital Improvement Fund: This fund is used to account for financial resources restricted, committed or assigned for the acquisition, construction, and maintenance of major capital assets of the City.

<u>Recreation Facility Fund</u>: The Recreation Facility Fund is used to account for financial resources restricted, committed or assigned for City recreation and parks.

<u>Fire Fund</u>: The Fire Fund is used to account for financial resources restricted, committed or assigned for the City Fire Department.

The City reports the following major proprietary fund:

<u>Water and Sewer Fund</u>: The Water and Sewer Fund accounts for the activities and capital improvements of the City's water and sewer operations.

### Unearned Revenue

This is future revenue received in advance for the interest subsidy on the 2010B Certificates of Participation to offset interest expense. This revenue will be recognized as income when the interest payment is due on the certificates.

#### Capital Assets

Capital assets include land, buildings, improvements, equipment, and infrastructure assets (e.g., roads, bridges, storm sewers, and similar items) and are included in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, excluding land, are defined by the City as assets with a cost of \$5,000 or greater and an estimated useful life of at least one year. All land purchases are capitalized regardless of cost. All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Historically, governmental infrastructure assets have not been capitalized and reported in the financial statements. In conformity with GASB 34, infrastructure, such as streets and storm sewers, has been capitalized. Additionally, the city elected to depreciate its infrastructure assets. Depreciation is provided in amounts sufficient to relate the cost of the depreciable assets to operations over their estimated service lives on the straight-line basis. The service lives by type of asset are as follows:

Buildings	40 - 50 years
Equipment	5 - 20 years
Vehicles	10 - 20 years
Water and sewer plant	20 - 50 years
Infrastructure	30 - 50 years

Expenditures for maintenance and repairs are charged to expense; renewals and betterments are capitalized.

### Pooled Cash and Cash Equivalents

The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash account is available to meet current operating requirements.

### Compensated Absences

Employees earn vacation time based on the number of years' service to the City. Outstanding vacation leave is payable upon termination of employment. Compensated absences are recorded as a liability in the Statement of Net Position.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Operating Revenues and Expenses

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and services. All other revenue and expenses are considered nonoperating.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### **Interest Capitalization**

Interest expense that relates to the cost of acquiring or constructing capital assets in the Enterprise Fund is capitalized. Interest expense incurred in connection with construction of capital assets has been reduced by interest earned on the investment of funds borrowed for construction in accordance with Governmental Accounting Standards Board (GASB) Statement Section 1400-120-137 – *Capitalization of Interest Cost*. There was no interest capitalized during the current fiscal year.

### **Net Position**

In the government-wide and proprietary fund financial statements, equity is displayed in three components as follows:

Net Investment in Capital Assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted* – Consists of net position that does not meet the determination of restricted or net investment in capital assets.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City first applies restricted amounts.

#### Fund Balance Classification

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on constraints imposed on the use of these resources as follows:

*Nonspendable fund balance* – This classification includes amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact.

Restricted fund balance – This classification reflects the constraints imposed on resources either a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Committed fund balance – This consists of fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by formal action by the City's Board of Aldermen.

Assigned fund balance – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include all remaining amounts (except negative balances) that are reported in the governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

In circumstances when a disbursement is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

### Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. Currently, the City has one item that qualifies for reporting in this category, deferred amounts relating to employer contributions to the retirement plan.

In addition to liabilities, the Balance Sheet and Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category, deferred amounts relating to court fines on the Balance Sheet and deferred pension inflows relating to the retirement plan on the Statement of Net Position. These amounts are recognized as an inflow of resources in the period that the amounts become available.

### **Pensions**

For purposes of measuring the net pension asset/liability, deferred outflow of resources and deferred inflow of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Program Revenues

In the Statement of Activities, revenues that are derived directly from each activity or from parties outside the City's taxpayers are reported as program revenues. These include 1) charges for city court fines, licenses and permits, planning and zoning services, parks and recreation services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. All other governmental revenues are reported as general. All taxes are classified as general revenues, even if restricted for a specific purpose.

### NOTE B – CASH AND CASH EQUIVALENTS

State statutes require that the City's deposits be insured or collateralized in the name of the City by the trust department of a bank that does not hold the collateralized deposits. As of December 31, 2018, all bank balances on deposit are entirely insured or collateralized.

#### NOTE C - INVESTMENTS

#### **Primary Government**

The City's investments as of December 31, 2018, are as follows:

Investment Type	Maturity	 Amount
Certificates of Deposit	4/5/2019 - 9/1/2019	\$ 510,582

### Certificates of Deposit

Certificates of deposit are classified as investments but are considered deposits for custodial risk determination. State statutes require that the City's deposits be collateralized in the name of the City by the trust department of a bank that does not hold the collateralized deposits. As of December 31, 2018, all certificates of deposit are entirely insured or collateralized with securities.

#### Interest Rate Risk

The City does not have a policy on interest rate risk.

# NOTE C – INVESTMENTS (continued)

# **Industrial Development Authority**

The Industrial Development Authority's investments as of December 31, 2018, are as follows:

Investment Type	Maturity	 Amount
Certificates of Deposit	6/10/2019 - 11/21/2019	\$ 70,652

### Certificates of Deposit

Certificates of deposit are classified as investments but are considered deposits for custodial risk determination. As of December 31, 2018, all certificates of deposit are entirely insured or collateralized with securities.

#### Interest Rate Risk

The Industrial Development Authority does not have a policy on interest rate risk.

### NOTE D – ACCOUNTS RECEIVABLE

Accounts receivable are presented net of an allowance for doubtful accounts as follows:

	A	Accounts			Ne	t Accounts
	R	eceivable	Al	lowance	R	eceivable
UTILITIES RECEIVABLE						
Water and Sewer Fund	\$	281,903	\$	1,320	\$	280,583
COURT FINES RECEIVABLE						
General Fund	\$	49,293	\$	14,208	\$	35,085

# NOTE E – RESTRICTED ASSETS

# **Governmental Activities**

Cash and investments and fund balance/net position have been restricted in the following funds:

	C	Restricted Cash and Investments		Restricted and Balance/et Position
GENERAL FUND				
Court bonds	\$	14,235	\$	-
Drug forfeiture		5,432		5,432
Shop with a cop		9,203		9,203
Dog pound fund		2,378		2,378
Police evidence		25,569		
	\$	56,817	\$	17,013
STREET FUND				
Transportation taxes	\$		\$	1,662,454
1/2 CENT CAPITAL IMPROVEMENT FUND				
Capital improvement taxes	\$	_	\$	611,744
RECREATION FACILITY FUND				
2016 Certificates of Participation				
Certificate fund	\$	124	\$	124
FIRE FUND				
Fire taxes	\$	_	\$	45,121
			Ψ	15,121
NON-MAJOR GOVERNMENTAL FUNDS		21.0=1	Φ.	24.0=4
Cemetery perpetual care	\$	31,874	\$	31,874
Cemetery donations		60,000		60,000
Airport deposits		3,035		-
Corbett donation		-		283,518
Bolivar Charitable Trust		-		28,565
Plaza of the Americas				42,320
	\$	94,909	\$	446,277

### CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

### NOTE E – RESTRICTED ASSETS (continued)

### **Business-Type Activities**

Restricted cash and cash equivalents and net position include cash restricted for wastewater improvements, customer deposits and performance bonds. These restrictions are as follows:

	Rest a <u>Ec</u>	Restricted Net Position		
Sewer System Lease Proceeds	\$	216,142	\$	-
Utility Deposits		133,240		-
Performance Bonds		1,500		_
	\$	350,882	\$	-

### NOTE F - LONG-TERM LIABILITIES - BUSINESS-TYPE ACTIVITIES

The business-type activities long-term liabilities at December 31, 2018, consists of five capital lease obligations and compensated absences.

### Capital Lease Agreement – Water Tower

In 2002, the City entered into a lease purchase agreement with the Industrial Development Authority of the City of Bolivar, Inc. to finance the purchase of a water tower, well, and the land on which the aforementioned is located. In 2007, the City refinanced this lease under the City's name.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of the future minimum payments under the lease agreement (assuming noncancellation):

			IDA
Year Ending		Wa	ter Tower
December 31,		Leas	se Purchase
2019		\$	23,639
	LESS AMOUNT REPRESENTING INTEREST		(127)
	PRINCIPAL BALANCE, DECEMBER 31, 2018	\$	23,512

### Capital Lease Agreement – Public Works Building

On April 30, 2009, the City entered into a lease purchase agreement to finance the purchase of a building. On April 10, 2014, this lease was refinanced. The lease is split between the street, water, sewer and utilities departments. Three-fourths of the lease activity is included in the business-type activities and one-fourth of the lease activity is included in the governmental activities. The agreement requires monthly payments of \$2,624 including interest at 2.509%, with a final principal payment of \$157,036 in April 2019.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	P	rincipal	Ir	nterest	Total		
2019	\$	157,036	\$	1,286	\$	158,322	

### <u>Capital Lease Agreement – Wastewater Treatment Plant Improvements</u>

On April 30, 2013, the City entered into a lease agreement with Clayton Holdings, LLC (Commerce Bank) in the amount of \$1,804,084 to pay off an existing lease for wastewater treatment plant improvements in the amount of \$386,493 and to finance new wastewater treatment plant improvements. The agreement requires semi-annual payments of \$140,202 including interest at 2.29%.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	F	Principal	I1	nterest	 Total
2019 2020	\$	274,199 64,925	\$	6,205 743	\$ 280,404 65,668
	\$	339,124	\$	6,948	\$ 346,072

### Capital Lease Agreement – Sewer Lines and Lift Station

On October 30, 2015, the City entered into a lease purchase agreement with Branch Banking and Trust Company in the amount of \$4,204,000 to purchase sewer lines and a lift station. The agreement requires semi-annual principal and interest payments with interest at 2.63%.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	I	Principal	Interest	Total		
2019	<u> </u>	252,000	\$ 90,535	\$	342,535	
2020	·	258,700	83,864	·	342,564	
2021		265,500	77,016		342,516	
2022		272,500	69,987		342,487	
2023		279,700	62,774		342,474	
2024		287,100	55,369		342,469	
2025		294,700	47,769		342,469	
2026		302,500	39,967		342,467	
2027		310,600	31,958		342,558	
2028		318,700	23,737		342,437	
2029		327,200	15,300		342,500	
2030		335,800	6,638		342,438	
	\$	3,505,000	\$ 604,914	\$	4,109,914	

### <u>Capital Lease Agreement – Water and Sewer Lines</u>

On February 28, 2018, the City entered into a lease purchase agreement with Zion Bank, N.A., in the amount of \$1,231,162 to finance the replacement of water and sewer lines. The agreement requires semi-annual principal and interest payments with interest at 3.38%.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases."

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	P	rincipal	]	nterest	Total		
2019	\$	65,341	\$	\$ 40,000		105,341	
2020		67,568		37,773		105,341	
2021		69,871		35,470		105,341	
2022		72,252		33,089		105,341	
2023		74,715		30,626		105,341	
2024		77,262		28,079		105,341	
2025		79,895		25,446		105,341	
2026		82,619		22,722		105,341	
2027		85,435		19,906		105,341	
2028		88,347		16,994		105,341	
2029		91,358		13,983		105,341	
2030		94,472		10,869		105,341	
2031		97,692		7,649		105,341	
2032		101,022		4,319		105,341	
2033		51,796		875		52,671	
	\$	1,199,645	\$	327,800	\$	1,527,445	

A summary of the changes in long-term liabilities – business-type activities for the year ended December 31, 2018, is as follows:

	]	Balance						Balance	A	Amounts	
	Dec	ember 31,					De	cember 31,	Dι	ie Within	
		2017	Additi	Additions		Retirements		2018		One Year	
Capital Leases Payable											
Water Tower	\$	69,888	\$	-	\$	46,376	\$	23,512	\$	23,512	
Public Works Building		184,215		-		27,179		157,036		157,036	
Wastewater Treatment Plant		607,150		-		268,026		339,124		274,199	
Sewer Lines and Lift Station		3,750,400		-		245,400		3,505,000		252,000	
Water and Sewer Lines			1,231	,162		31,517		1,199,645		65,341	
		4,611,653	1,231	,162		618,498		5,224,317		772,088	
Compensated Absences Payable		8,007	6	,762				14,769		_	
	\$	4,619,660	\$ 1,237	,924	\$	618,498	\$	5,239,086	\$	772,088	

### NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES

Long-term liabilities for governmental activities at December 31, 2018, consists of five capital lease obligations, Series 2010B Certificate of Participation, Series 2016 Refunding Certificate of Participation, and compensated absences.

### Capital Lease Agreement – Public Works Building

On April 30, 2009, the City entered into a lease purchase agreement to finance the purchase of a building. On April 10, 2014, this lease was refinanced. The lease is split between the street, water, sewer, and utilities departments. One-fourth of the lease activity is included in the governmental activities and three-fourths of the lease activity is included in the business-type activities. The agreement requires monthly payments of \$875 including interest at 2.509% with a final principal payment of \$52,346 in April 2019.

### Capital Lease Agreement – Fire Truck

On December 18, 2014, the City entered into a lease purchase agreement to finance the purchase of a fire truck in the amount of \$509,958. The agreement requires monthly payments of \$5,033 including interest at 4%.

### NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

### Capital Lease Agreement - Public Safety Building

On January 30, 2014, the City entered into a lease purchase agreement to finance the purchase of a Public Safety Building and land in the amount of \$500,000. The agreement requires monthly payments of \$3,325 including interest at 2.46% with a final principal payment of \$355,962 in January 2019.

### <u>Capital Lease Agreement – Fire Truck</u>

On September 29, 2015, the City entered into a lease purchase agreement to finance the purchase of a fire truck in the amount of \$691,898. The agreement requires monthly payments of \$6,446 including interest at 2.25%.

### <u>Capital Lease Agreement – Dispatch Equipment</u>

On January 24, 2017, the City entered into a lease purchase agreement to finance the purchase of dispatch equipment. The agreement requires annual payments of \$33,220. The interest rate is 0%.

The City's lease agreements provide for the cancellation of the leases at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, these leases are accounted for as noncancellable capital leases in accordance with GASB Section L20, "Leases."

The following is a schedule of the future minimum lease payments under the lease agreements (assuming noncancellation):

		Public	2014		Public	2015			
		Works	Fire		Safety	Fire	I	Dispatch	
Year Ending	E	Building	Truck	1	Building	Truck	E	quipment	
December 31,		Lease	Lease		Lease	Lease		Lease	Total
2019	\$	52,770	\$ 60,402	\$	356,692	\$ 77,352	\$	33,220	\$ 580,436
2020		-	60,402		-	77,352		33,220	170,974
2021		-	60,402		-	77,352		33,220	170,974
2022		-	60,402		-	77,352		33,220	170,974
2023		-	60,402		-	77,352		-	137,754
2024		-	50,335		-	77,352		-	127,687
2025		-	 -		-	64,460		-	 64,460
TOTAL MINIMUM									
LEASE PAYMENTS		52,770	352,345		356,692	528,572		132,880	1,423,259
LESS AMOUNT									
REPRESENTING INTEREST		(424)	(25,372)		(730)	 (39,157)		-	 (65,683)
PRINCIPAL BALANCE,									
DECEMBER 31, 2018	\$	52,346	\$ 326,973	\$	355,962	\$ 489,415	\$	132,880	\$ 1,357,576

### NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

### Series 2016 Refunding Certificates of Participation

On September 20, 2016, the City issued \$1,344,500 in Series 2016 Refunding Certificates of Participation for the purpose of providing funds to refinance the Series 2010A Certificates of Participation. The certificates bear interest of 2.8%. Interest and principal payments are due semi-annually on May 1 and November 1 of each year. Annual debt service requirements to amortize the principal on the Certificates of Participation outstanding at December 31, 2018, are as follows:

Year Ending December 31,	Р	rincipal		Interest		Total
2019	\$	120,200	\$	27,581	\$	147,781
2020	Ψ	128,900	Ψ	24,156	Ψ	153,056
2021		137,200		20,488		157,688
2022		145,200		16,590		161,790
2023		152,700		12,471		165,171
2024		159,800		8,147		167,947
2025		171,100	_	3,593		174,693
	\$	1,015,100	\$	113,026	\$	1,128,126

### Series 2010B Certificates of Participation

On December 23, 2010, the City issued \$4,775,000 Taxable Certificates of Participation (Build America Bonds – Direct Pay), Series 2010B. The Certificates were issued to provide financing of the costs related to the acquisition, construction, improvement, furnishing and equipping of an aquatic center, certain improvements to the City's golf course and parks and for six police vehicles. The Certificates of Participation bear interest from 7.50% to 8.50% with principal payments due November 1 and interest payments due May 1 and November 1 each year. The City will receive an interest subsidy from the U.S. Treasury semi-annually to offset approximately 35% of the cost of interest payments on the Series 2010B Certificates of Participation. The City is required to file specific forms with the IRS before each interest payment is due in order to receive the subsidy.

# NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

The Certificates of Participation outstanding at December 31, 2018, are due as follows:

Year Ending December 31,	Desi	ncipal	Interest		Interest Subsidy	Total
	_	пстрат			<u> </u>	
2019	\$	-	\$ 404,025	\$	(141,409)	\$ 262,616
2020		-	404,025		(141,409)	262,616
2021		-	404,025		(141,409)	262,616
2022		-	404,025		(141,409)	262,616
2023		-	404,025		(141,409)	262,616
2024		-	404,025		(141,409)	262,616
2025		-	404,025		(141,409)	262,616
2026		185,000	404,025		(141,409)	447,616
2027		200,000	390,150		(136,553)	453,597
2028		215,000	373,150		(130,603)	457,547
2029		230,000	354,875		(124,206)	460,669
2030		250,000	335,325		(117,364)	467,961
2031		270,000	314,075		(109,926)	474,149
2032		285,000	291,125	(101,894)		474,231
2033		305,000	266,900		(93,415)	478,485
2034		330,000	240,975		(84,341)	486,634
2035		350,000	212,925		(74,524)	488,401
2036		375,000	183,175		(64,111)	494,064
2037		400,000	151,300		(52,955)	498,345
2038		430,000	117,300		(41,055)	506,245
2039		460,000	80,750		(28,263)	512,487
2040		490,000	41,650		(14,578)	517,072
	\$	4,775,000	\$ 6,585,875	\$	(2,305,060)	\$ 9,055,815

# CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

# NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

A summary of the changes in the long-term liabilities-governmental activities for the year ended December 31, 2018, is as follows:

	Balance December 31, 2017	Additions	Retirements	Balance December 31, 2018	Amounts Due Within One Year
Capital Leases Payable					
Public Works Building	\$ 61,405	\$ -	\$ 9,059	\$ 52,346	\$ 52,346
2014 Fire Truck	378,290	-	51,317	326,973	52,646
Public Safety Building	386,692	-	30,730	355,962	355,962
2015 Fire Truck	554,924	-	65,509	489,415	67,002
Dispatch Equipment	166,100		33,220	132,880	33,220
	1,547,411	-	189,835	1,357,576	561,176
Certificates of Participation					
Series 2016 Refunding Certificates of Participation	1,130,800	-	115,700	1,015,100	120,200
Series 2010B Certificates of Participation	4,775,000	-	-	4,775,000	-
Less: Discount on Certificates					
of Participation	(266,846)		(11,602)	(255,244)	
	5,638,954	-	104,098	5,534,856	120,200
Compensated Absences Payable	16,599	21,667		38,266	
	\$ 7,202,964	\$ 21,667	\$ 293,933	\$ 6,930,698	\$ 681,376

# NOTE H – CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2018, was as follows:

# **Primary Government**

		Balance cember 31, 2017	A	Additions	D	Deletions		Balance cember 31, 2018
GOVERNMENTAL ACTIVITIES								
Non-depreciable Capital Assets:								
Land	\$	976,336	\$	-	\$	-	\$	976,336
Construction in progress		-		69,547		-		69,547
Total Non-depreciable Capital Assets		976,336	\$	69,547	\$			1,045,883
Depreciable Capital Assets:								
Buildings and land improvements		10,966,796	\$	49,532	\$	-		11,016,328
Equipment and furniture		7,291,886		167,953		160,242		7,299,597
Infrastructure		11,017,895		219,000				11,236,895
Total Depreciable Capital Assets		29,276,577	\$	436,485	\$	160,242		29,552,820
Less Accumulated Depreciation	(	10,396,108)	\$	(895,409)	\$	160,242	(	11,131,275)
Total Depreciable Capital Assets, net		18,880,469						18,421,545
Total Governmental Activities Capital Assets, net	\$	19,856,805					\$	19,467,428

Depreciation expense for governmental activities was charged to functions as follows:

Fire	\$ 158,258
Public safety	122,309
Recreation and parks	159,082
Rails to trails	16,645
Golf course	2,001
Transportation	296,328
Airport	137,667
Cemetery	 3,119
	\$ 895,409

# CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

# NOTE H – CAPITAL ASSETS (continued)

		Balance cember 31,	Additions		Deletions		Additions De			Balance cember 31, 2018
BUSINESS-TYPE ACTIVITIES										
Non-depreciable Capital Assets:										
Land	\$	132,231	\$	-	\$	-	\$	132,231		
Construction in progress		530,497		623,843		698,036		456,304		
Total Non-depreciable Capital Assets		662,728	\$	623,843	\$	698,036		588,535		
Depreciable Capital Assets:										
Equipment and furniture		2,419,156	\$	30,280	\$	178,466		2,270,970		
Water and sewer system		22,011,333		1,397,136		24,732	,	23,383,737		
Buildings and improvements		589,993						589,993		
Total Depreciable Capital Assets		25,020,482	\$	1,427,416	\$	203,198	2	26,244,700		
Less Accumulated Depreciation	(	11,380,106)	\$	(744,553)	\$	185,016	(	11,939,643)		
Total Depreciable Capital Assets, net		13,640,376						14,305,057		
Total Business-Type Activities Capital Assets, net	\$	14,303,104					\$	14,893,592		
Industrial Development Authority										
		Balance					]	Balance		
	December 31,						Dec	cember 31,		
		2017		Additions	Deletions			2018		
Non-depreciable Capital Assets:										
Land	\$	535,965	\$		\$		\$	535,965		
Total Non-Depreciable Capital Assets	\$	535,965	\$		\$		\$	535,965		

### NOTE I – EMPLOYEE PENSION PLAN

### General Information about the Pension Plan

Plan Description. The City's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

**Benefits Provided.** LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police and fire) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police and fire) and receive a reduced allowance.

	2018 Valuation
Benefit Multiplier	1.50% for life
Final Average Salary	3 Years
Member Contributions	4%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

*Employees Covered by Benefit Terms.* At June 30, 2018, the following employees were covered by the benefit terms:

	General	Police	Fire
Inactive employees or beneficiaries currently receiving benefits	33	10	2
Inactive employees entitled to but not yet receiving benefits	12	22	8
Active employees	56	21	11
	101	53	21

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

### NOTE I – EMPLOYEE PENSION PLAN (continued)

Contributions. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer contribute 4% to the pension plan. Employer contribution rates are 8.60% (General), 1.0% (Police), and 8.20% (Fire) of annual covered payroll.

*Net Pension Liability/Asset.* The employer's net pension liability/asset was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability/asset was determined by an actuarial valuation as of February 28, 2018.

**Actuarial Assumptions**. The total pension liability in the February 28, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.25% wage inflation; 2.50% price inflation

Salary Increase 3.25% to 6.55% including wage inflation for general and police

3.25% to 7.15% including wage inflation for fire

Investment rate of return 7.25%, net of investment expenses

The healthy retiree mortality tables, for post-retirement mortality, were the RP-2014 Healthy Annuitant mortality table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were the RP-2014 disabled mortality table for males and females. The pre-retirement mortality tables used were the RP-2014 employees mortality table for males and females.

Both the post-retirement and pre-retirement tables were adjusted for mortality improvement back to the observation period base year of 2006. The base year for males was then established to be 2017. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The actuarial assumptions used in the February 28, 2018, valuation were based on the results of an actuarial experience study for the period March 1, 2010, through February 28, 2015.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Equity	43.00%	5.16%
Fixed Income	26.00%	2.86%
Real Assets	21.00%	3.23%
Strategic Assets	10.00%	5.59%

**Discount Rate**. The discount rate used to measure the total pension liability is 7.25%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

### **Changes in the Net Pension Liability/(Asset)**

	Increase (Decrease)						
	Total Pension	Plan Fiduciary	Net Pension				
	Liability	Net Position	Liability/(Asset)				
	(a)	(b)	(a) - (b)				
General Division							
Balances at beginning of year	\$ 4,652,499	\$ 4,456,051	\$ 196,448				
Changes for the year:							
Service cost	180,057	-	180,057				
Interest	336,358	-	336,358				
Difference between expected							
and actual experiences	18,894	-	18,894				
Contributions - employer	-	161,179	(161,179)				
Contributions - employee	-	75,398	(75,398)				
Net investment income	-	548,971	(548,971)				
Benefits paid, including refunds	(206,686)	(206,686)	-				
Administrative expenses	-	(7,683)	7,683				
Other changes		1,301	(1,301)				
Net Changes	328,623	572,480	(243,857)				
Balances at end of year	4,981,122	5,028,531	(47,409)				

NOTE I – EMPLOYEE PENSION PLAN (continued)

	Increase (Decrease)							
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability/(Asset) (a) - (b)					
Police Division								
Balances at beginning of year	1,871,407	2,354,590	(483,183)					
Changes for the year:								
Service cost	75,525	-	75,525					
Interest	135,949	-	135,949					
Difference between expected								
and actual experiences	57,651	-	57,651					
Contributions - employer	-	7,345	(7,345)					
Contributions - employee	-	37,041	(37,041)					
Net investment income	-	284,726	(284,726)					
Benefits paid, including refunds	(67,875)	(67,875)	-					
Administrative expenses	-	(2,817)	2,817					
Other changes		5,159	(5,159)					
Net Changes	201,250	263,579	(62,329)					
Balances at end of year	2,072,657	2,618,169	(545,512)					
Fire Division								
Balances at beginning of year	309,732	317,705	(7,973)					
Changes for the year:								
Service cost	53,128	-	53,128					
Interest	24,081	-	24,081					
Difference between expected								
and actual experiences	(13,919)	-	(13,919)					
Contributions - employer	-	39,134	(39,134)					
Contributions - employee	-	18,969	(18,969)					
Net investment income	-	40,426	(40,426)					
Benefits paid, including refunds	(7,494)	(7,494)	-					
Administrative expenses	-	(1,366)	1,366					
Other changes		3,337	(3,337)					
Net Changes	55,796	93,006	(37,210)					
Balances at end of year	365,528	410,711	(45,183)					
Total Plan Balances at End of Year	\$ 7,419,307	\$ 8,057,411	\$ (638,104)					

The net pension (asset) has been allocated as follows:

	 Net Pension (Asset)
Governmental Activities Business-Type Activities	\$ (621,914) (16,190)
	\$ (638,104)

Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate. The following present the net pension asset/liability of the employer, calculated using the discount rate of 7.25%, as well as what the employer's net pension asset/liability would be using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate.

	1% Decrease 6.25%			rrent Single scount Rate ssumption 7.25%	1% Increase 8.25%		
General Division							
Total Pension Liability Fiduciary Net Position	\$	5,706,503 5,028,531	\$	4,981,122 5,028,531	\$	4,390,840 5,028,531	
Net Pension Liability/(Asset)		677,972		(47,409)		(637,691)	
Police Division							
Total Pension Liability		2,474,117		2,072,657		1,755,251	
Fiduciary Net Position		2,618,169		2,618,169		2,618,169	
Net Pension (Asset)		(144,052)		(545,512)		(862,918)	
Fire Division							
Total Pension Liability		459,007		365,528		294,959	
Fiduciary Net Position		410,711		410,711		410,711	
Net Pension Liability/(Asset)	,	48,296		(45,183)		(115,752)	
Total Net Pension Liability/(Asset)	\$	582,216	\$	(638,104)	\$	(1,616,361)	

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2018, the employer recognized pension expense of \$146,789 in the general division, a pension credit of \$5,614 in the police division, and pension expense of \$33,091 in the fire division. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources			Deferred nflows of desources	Net Deferred Outflows/(Inflows) of Resources		
General Division								
Differences in experiences		\$	15,710	\$	(71,545)	\$	(55,835)	
Differences in assumptions			74,368		- (1.0.0.0.0)		74,368	
Excess investment returns			-		(122,375)		(122,375)	
Contributions subsequent to								
the measurement date*			76,527				76,527	
			166,605		(193,920)		(27,315)	
Police Division								
Differences in experiences			45,218		(73,296)		(28,078)	
Differences in assumptions			18,469		-		18,469	
Excess investment returns			-		(67,878)		(67,878)	
Contributions subsequent to								
the measurement date*			2,944		_		2,944	
			66,631		(141,174)		(74,543)	
Fire Division								
Differences in experiences			42,835		(34,522)		8,313	
Differences in assumptions			5,506		-		5,506	
Excess investment returns			-		(12,294)		(12,294)	
Contributions subsequent to								
the measurement date*			18,641				18,641	
			66,982		(46,816)		20,166	
	Total	\$	300,218	\$	(381,910)	\$	(81,692)	

Deferred outflows and inflows have been allocated as follows:

	Deferred Outflows of Resources		Deferred Inflows of Resources		Net Deferred Inflows of Resources	
Governmental Activities	\$	243,322	\$	(315,686)	\$	(72,364)
Business-Type Activities		56,896		(66,224)		(9,328)
	\$	300,218	\$	(381,910)	\$	(81,692)

<sup>\*</sup>The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as an addition/reduction to the net pension asset/liability for the year ending December 31, 2019.

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	Net Deferred Outflow (Inflow) of Resources							
December 31,	_	General	Police			Fire	Total	
2019	\$	23,289	\$	(7,150)	\$	1,730	\$	17,869
2020		(15,047)		(20,562)		(185)		(35,794)
2021		(67,572)		(34,739)		(2,452)		(104,763)
2022		(47,486)		(15,036)		(343)		(62,865)
2023		2,974		-		2,761		5,735
Thereafter						14		14
	\$	(103,842)	\$	(77,487)	\$	1,525	\$	(179,804)

### Payable to the Pension Plan

At December 31, 2018, the City had no outstanding amounts of contributions to the pension plan required, therefore no payable was reported.

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

### NOTE J – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has transferred its risk by obtaining coverage from a public self-insured insurance pool. In addition, it has effectively managed risk through various employee education and prevention programs. There has been no significant reduction in insurance coverage from the previous year.

### NOTE K – CLAIMS AND ADJUSTMENTS

The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulation, the City may be required to reimburse the grantor government. As of December 31, 2018, expenditures have not been audited by grantor governments, but the City believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual government funds or the overall financial position of the City.

### NOTE L – INTERFUND TRANSFERS

Transfers between funds of the City for the year ended December 31, 2018, were as follows:

	Transfers
	 In (Out)
General Fund	\$ (445,103)
1/2 Cent Capital Improvement Fund	(934,967)
Recreation Facility Fund	597,937
Fire Fund	798,362
Non-major Funds	(28,407)
Water and Sewer Fund	 12,178
	\$ 

Transfers are used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to disburse them.

### NOTE M – INTERNAL BALANCES

Internal balances as of December 31, 2018, consisted of the following:

	1	Water and	1/2 (	1/2 Cent Capital Greenwood Recreation							
		Sewer Improvements		C	emetery		Facility		Street		
		Fund	Fund			Fund		Fund	Fund		
Internal balances	\$	(150,000)	\$	150,000	\$	(87,821)	\$	(210,048)	\$	297,869	

During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets, and service debt. To the extent that certain transactions between funds had not been paid or received as of December 31, 2018, balances of interfund amounts receivable or payable have been recorded within the fund financial statements.

### NOTE N – COMMITMENTS

In November 2015, the City entered into a five year service and technology agreement with JMark Business Solutions, Inc. The agreement requires monthly payments of \$7,042 through October 2020.

Future payments are due as follows:

Year Ending		
December 31,		Amount
2019		\$ 84,504
2020		73,938
	TOTAL MINIMUM PAYMENTS	\$ 158,442

As of the year ended December 31, 2018, the City was committed to various contractors and engineers for City projects as follows:

Company	Project	Amount Remaining			
Smith & Edwards Construction, Inc.	Water and sewer line replacement	\$	119,710		
Emery Sapp & Sons, Inc.	Airport improvement project	\$	863,363		
SAK Construction, LLC	Sanitary sewer rehabilitation	\$	14,582		
Olsson Associates	Airport improvement project	\$	99,402		

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2018

### NOTE O – DEFICIT FUND BALANCE

As of December 31, 2018, the City had a deficit fund balance of \$212,238 in the Recreation Facility Fund.

### NOTE P – UNEARNED REVENUE

Revenue received but not considered earned is when the appropriate expenses have been incurred. At December 31, 2018, unearned revenue in the Recreation Facility Fund in the amount of \$65,273 is related to an interest subsidy received in advance to offset interest expense on the 2010B Certificates of Participation and will be recognized as revenue when the interest payment is due.

### NOTE Q – DEFERRED COURT FINES

Revenues from receivables not expected to be collected in time to pay current operating expenses are deferred until received in the governmental funds. As of December 31, 2018, deferred court fines in the General Fund in the amount of \$18,698 are related to fines to be collected over several years.

### NOTE R – SUBSEQUENT EVENTS

On January 22, 2019, the City entered into a lease purchase agreement with Clayton Holdings, LLC., to finance the purchase of an excavator in the amount of \$126,455 with interest at 3.21%.

On February 8, 2019, the City entered into a lease purchase agreement with Clayton Holdings, LLC., to refinance the Public Safety Center building lease in the amount of \$365,467 with interest at 3.37%.

# REQUIRED SUPPLEMENTARY INFORMATION

# CITY OF BOLIVAR, MISSOURI SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS Year Ended December 31, 2018

# Missouri Local Government Employees Retirement System (LAGERS)

	Year Ended December 31, 2018		Year Ended December 31, 2017		Year Ended December 31, 2016		Year Ended ecember 31, 2015
Total Pension Liability							
Service cost Interest on the Total Pension Liability Difference between expected and actual experience Changes of assumptions	\$	308,710 496,388 62,626	\$	279,503 462,632 (21,132)	\$	252,054 432,438 (214,596) 216,327	\$ 228,133 415,228 (108,402)
Benefit payments, including refunds		(282,055)		(257,895)		(307,702)	 (310,906)
Net Change in Total Pension Liability		585,669		463,108		378,521	224,053
Total Pension Liability, Beginning		6,833,638		6,370,530		5,992,009	 5,767,956
Total Pension Liability, Ending		7,419,307		6,833,638		6,370,530	5,992,009
Plan Fiduciary Net Position							
Contributions - employer Contributions - employee Net investment income Benefit payments, including refunds Pension plan administrative expense Other  Net Change in Plan Fiduciary Net Position Plan Fiduciary Net Position, Beginning Plan Fiduciary Net Position, Ending Employer Net Pension Liability (Asset)		207,658 131,408 874,123 (282,055) (11,866) 9,797 929,065 7,128,346 8,057,411 (638,104)		203,008 129,707 745,870 (257,895) (12,138) (27,288) 781,264 6,347,082 7,128,346 (294,708)		177,671 116,774 1,997 (307,702) (11,695) (84,785) (107,740) 6,454,822 6,347,082 23,448	 168,419 100,253 122,865 (310,906) (12,117) 8,056 76,570 6,378,252 6,454,822 (462,813)
Plan fiduciary net position as a percentage of				_		_	
the total pension liability		108.60%		104.31%		99.63%	107.72%
Covered employee payroll	\$	3,239,437	\$	3,016,021	\$	2,742,161	\$ 2,524,321
Employer's net pension liability/(asset) as a percentage of covered employee payroll		(19.70)%		(9.77)%		(.86)%	(18.33)%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# CITY OF BOLIVAR, MISSOURI SCHEDULE OF CONTRIBUTIONS Year Ended December 31, 2018

# Missouri Local Government Employees Retirement System (LAGERS) Schedule of Contributions Last 10 Fiscal Years

Year Ending December 31,	De	etuarially etermined ntribution	Contribution in Relation to the Actuarially Determined Contribution		F	ntribution Excess ficiency)	Covered Employee Payroll	Contribution as a Percentage of Covered Employee Payroll	
2009	\$	55,890	\$	55,890	\$	-	\$ 2,131,171	2.62%	
2010		166,114		89,942		(76,172)	2,311,546	3.89%	
2011		168,320		113,102		(55,218)	2,312,618	4.89%	
2012		134,009		101,902		(32,107)	1,853,042	5.50%	
2013		140,171		133,883		(6,288)	2,059,056	6.50%	
2014		189,711		163,119		(26,592)	2,437,488	6.69%	
2015		174,702		174,702		-	2,628,954	6.65%	
2016		186,658		186,658		-	3,090,762	6.04%	
2017		205,857		205,857		-	3,258,850	6.32%	
2018		203,595		203,595		-	3,163,788	6.44%	

### CITY OF BOLIVAR, MISSOURI NOTES TO SCHEDULE OF CONTRIBUTIONS Year Ended December 31, 2018

Valuation Date: February 28, 2018

**Notes:** The roll-forward of total pension liability from February 28, 2018, to June 30, 2018, reflects expected service cost and interest reduced by actual benefit payments.

### **Methods and Assumptions Used to Determine Contribution Rates**

Actuarial Cost Method - Entry Age Normal and Modified Terminal Funding

Amortization Method – A level percentage of payroll amortization method is used to amortize the UAAL over a closed period of years. If the UAAL (excluding the UAAL associated with benefit changes) is negative, the amount is amortized over the greater of the greater of (i) the remaining initial amortization period or (ii) 15 years.

Remaining Amortization Period – Multiple bases from 11 to 15 years for general division 15 years for the police and fire divisions

Asset Valuation Method – 5-Year smoothed market; 20% corridor

*Inflation* – 3.25% wage inflation; 2.50% price inflation

Salary Increases – 3.25% to 6.55% including wage inflation for the general and police divisions 3.25% to 7.15% including wage inflation for the fire division

*Investment Rate of Return* – 7.25%, net of investment expenses

Retirement Age – Experience-based table of rates that are specific to the type of eligibility condition

Mortality – The healthy retiree mortality tables, for post-retirement mortality, were the RP-2014 Healthy Annuitant mortality table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were the RP-2014 disabled mortality table for males and females. The pre-retirement mortality tables used were the RP-2014 employees mortality table for males and females.

Both the post-retirement and pre-retirement tables were adjusted for mortality improvement back to the observation period base year of 2006. The base year for males was then established to be 2017. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

*Other Information* – None

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – GENERAL FUND Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance With Final Budget		
REVENUES						
Taxes						
Sales tax	\$ 2,020,750	\$ 2,020,750	\$ 2,161,907	\$ 141,157		
Utility franchise tax	224,300	224,300	240,532	16,232		
Surtax	38,750	38,750	32,385	(6,365)		
	2,283,800	2,283,800	2,434,824	151,024		
Licenses and Permits						
Merchant licenses	21,400	21,400	19,504	(1,896)		
Building permits	6,200	6,200	4,894	(1,306)		
Solicitor permits	7,250	7,250	6,923	(327)		
Inspection fees	20,000	20,000	23,622	3,622		
Zoning fees	4,000	4,000	3,020	(980)		
Code enforcement fees	200	200	45	(155)		
Animal license and fees	4,425	4,425	3,652	(773)		
	63,475	63,475	61,660	(1,815)		
Intergovernmental Revenues						
Law enforcement grants	31,500	31,500	45,577	14,077		
	31,500	31,500	45,577	14,077		
Fines and Forfeitures						
City court fines	140,400	140,400	114,108	(26,292)		
Miscellaneous fines and forfeitures	1,900	1,900	1,043	(857)		
	142,300	142,300	115,151	(27,149)		
Miscellaneous						
Interest	20,050	20,050	28,864	8,814		
Other	133,050	133,050	144,879	11,829		
	153,100	153,100	173,743	20,643		
TOTAL REVENUES	2,674,175	2,674,175	2,830,955	156,780		

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – GENERAL FUND (continued) Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance With Final Budget
EXPENDITURES				20.0.800
Current				
Administrative	-	-	59,902	(59,902)
Public safety	2,389,645	2,389,645	1,959,390	430,255
Municipal court	156,719	156,719	111,140	45,579
Community development	342,730	342,730	342,282	448
Animal pound	135,885	135,885	133,993	1,892
TOTAL EXPENDITURES	3,024,979	3,024,979	2,606,707	418,272
EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES	(350,804)	(350,804)	224,248	575,052
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers (out)	236,700 (200,000)	223,297 (668,400)	223,297 (668,400)	<u> </u>
TOTAL OTHER FINANCING SOURCES (USES)	36,700	(445,103)	(445,103)	
(DEFICIT) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES AND OTHER (USES)	(314,104)	(795,907)	(220,855)	575,052
FUND BALANCE, January 1	863,212	863,212	863,212	-
FUND BALANCE, December 31	\$ 549,108	\$ 67,305	\$ 642,357	\$ 575,052

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – STREET FUND Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance With Final Budget
REVENUES Taxes				
Sales tax	\$ 838,125	\$ 838,125	\$ 888,155	\$ 50,030
Motor vehicle tax	420,585	420,585	417,092	(3,493)
	1,258,710	1,258,710	1,305,247	46,537
Intergovernmental Revenues				
Special road district	290,050	290,050	290,000	(50)
Miscellaneous				
Interest	151	151	167	16
Other	47,631	47,631	2,174	(45,457)
	47,782	47,782	2,341	(45,441)
TOTAL REVENUES	1,596,542	1,596,542	1,597,588	1,046
EXPENDITURES				
Current				
Transportation	1,554,956	1,554,956	1,417,887	137,069
Debt service	14.040	14.040	10.406	2.544
Principal, interest and fees	14,040	14,040	10,496	3,544
TOTAL EXPENDITURES	1,568,996	1,568,996	1,428,383	140,613
EXCESS OF REVENUES				
OVER EXPENDITURES	27,546	27,546	169,205	141,659
FUND BALANCE, January 1	1,493,813	1,493,813	1,493,813	
FUND BALANCE, December 31	\$ 1,521,359	\$ 1,521,359	\$ 1,663,018	\$ 141,659

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – ½ CENT CAPITAL IMPROVEMENT FUND Year Ended December 31, 2018

DEVENUES.		Original Budget			Final Budget	Actual	Variance With Final Budget		
REVENUES Sales tax		\$	1,000,000	\$	1,000,000	\$ 1,080,873	\$	80,873	
TO	OTAL REVENUES		1,000,000		1,000,000	1,080,873		80,873	
OTHER FINANCING (US Operating transfers (out)		,	(907,850)		(907,850)	(934,967)		(27,117)	
EXCESS OF REVENUES OVER OTHER (USES)			92,150		92,150	145,906		53,756	
FUND BALANCE, Januar	y 1		465,838		465,838	465,838			
FUND BALANCE, Decem	aber 31	\$	557,988	\$	557,988	\$ 611,744	\$	53,756	

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – RECREATION FACILITY FUND Year Ended December 31, 2018

	Origina Budget				Actual		Variance With Final Budget	
REVENUES								
Sales tax	\$	482,000	\$	482,000	\$	510,380	\$	28,380
Charges for services		195,140		195,140		191,052		(4,088)
Interest		<b>-</b>		<b>-</b>		2		2
Other		117,900		117,900		30,652		(87,248)
TOTAL REVENUES		795,040		795,040		732,086		(62,954)
EXPENDITURES								
Current								
Recreation and parks		493,818		493,818		440,593		53,225
Aquatic center		293,301		293,301		258,532		34,769
Golf course		242,217		242,217		237,559		4,658
Debt service								
Principal, interest and fees		497,500		497,500		418,970		78,530
TOTAL EXPENDITURES		1,526,836		1,526,836		1,355,654		171,182
(DEFICIT) OF REVENUES OVER EXPENDITURES		(731,796)		(731,796)		(623,568)		108,228
OTHER FINANCING SOURCES Operating transfers in		741,000		741,000		597,937		(143,063)
EXCESS (DEFICIT) OF REVENUES AND OTHER SOURCES OVER								
EXPENDITURES		9,204		9,204		(25,631)		(34,835)
FUND (DEFICIT), January 1						(186,607)		(186,607)
FUND (DEFICIT), December 31	\$	9,204	\$	9,204	\$	(212,238)	\$	(221,442)

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – FIRE FUND Year Ended December 31, 2018

		Original Budget	Final Budget	Actual	Variance With Final Budget	
REVENUES		404 570	404 550			
Sales tax	\$	481,650	\$ 481,650	\$ 510,429	\$	28,779
Intergovernmental revenue		25,000	25,000	37,717		12,717
Other		22,900	22,900	 11,133		(11,767)
TOTAL REVENUES		529,550	529,550	559,279		29,729
EXPENDITURES						
Current						
Fire		1,238,352	1,238,352	1,191,838		46,514
Debt service						
Principal, interest and fees		162,150	162,150	157,699		4,451
TOTAL EXPENDITURES		1,400,502	 1,400,502	 1,349,537		50,965
(DEFICIT) OF REVENUES OVER EXPENDITURES		(870,952)	(870,952)	(790,258)		80,694
OTHER FINANCING SOURCES Operating transfers in		866,150	 866,150	798,362		(67,788)
EXCESS (DEFICIT) OF REVENUES AND OTHER SOURCES		(1.005)	(1.00-)			4.00.
OVER EXPENDITURES		(4,802)	(4,802)	8,104		12,906
FUND BALANCE, January 1		37,581	37,581	37,581		_
FUND BALANCE, December 31	\$	32,779	\$ 32,779	\$ 45,685	\$	12,906

### CITY OF BOLIVAR, MISSOURI NOTE TO BUDGETARY COMPARISON SCHEDULES Year Ended December 31, 2018

### **Budgets and Budgetary Accounting**

The City utilizes the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to January, Administration submits to the Board of Aldermen a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditure plans for all fund types and the proposed means of financing them.
- 2. One public hearing is conducted by the Board of Aldermen in late November or early December to obtain taxpayers' comments on the proposed budget and tax levy.
- 3. Prior to January 1, ordinances are passed by the Board, which provide for legally adopted budgets for all funds of the City.
- 4. The City operates on a program performance budget system, with legally adopted budgets prepared by fund, program and department. The level of budgetary control is at the City Administrator level. The City Administrator may direct transfers of appropriations within a department or between departments. Transfers of appropriations between funds require the express approval of the Board of Aldermen.
- 5. Formal budgetary integration is employed as a management control device for all funds of the City.
- 6. Budgets for the General and Special Revenue Funds are adopted on a basis consistent with GAAP. Budgeted amounts may be amended during the year by the Board of Aldermen on approved budget adjustment forms.

# OTHER FINANCIAL INFORMATION

# CITY OF BOLIVAR, MISSOURI COMBINING BALANCE SHEET – NON-MAJOR GOVERNMENTAL FUNDS December 31, 2018

	Special Revenue Funds				Permanent Funds							
		Airport Fund		Greenwood Cemetery Fund		Corbett Donation Fund		Bolivar Charitable Trust Fund		Plaza of the Americas Fund		Total
ASSETS												
Cash and cash equivalents - unrestricted	\$	347,623	\$	1,119	\$	33,518	\$	28,565	\$	40,524	\$	451,349
Investments - unrestricted		-		22,576		250,000		-		1,796		274,372
Taxes receivable		21,640		-		-		-		-		21,640
Intergovernmental receivable		63,710		-		-		-		-		63,710
Other accounts receivable		45,206		-		-		-		-		45,206
Prepaid expenses		564		-		-		-		-		564
Restricted cash and cash equivalents		3,035		-		-		-		-		3,035
Restricted investments				91,874								91,874
TOTAL ASSETS	\$	481,778	\$	115,569	\$	283,518	\$	28,565	\$	42,320	\$	951,750
LIABILITIES AND FUND BALANCES												
Liabilities:												
Accounts payable	\$	25,927	\$	838	\$	_	\$	_	\$	_	\$	26,765
Accrued expenses		-		366		_		_		_		366
Customer deposits payable		3,035		-		_		_		_		3,035
Due to other funds		-		87,821		_		_		-		87,821
TOTAL LIABILITIES		28,962		89,025		-		-		-		117,987
Fund Balances												
Nonspendable:												
Prepaid items		564		-		_		_		-		564
Cemetery perpetual care		-		31,874		-		-		-		31,874
Permanent		-		-		283,518		28,565		42,320		354,403
Restricted for:												
Cemetery		-		60,000		-		-		-		60,000
Assigned to:												
Airport		452,252		-		-		-		-		452,252
Unassigned				(65,330)		-						(65,330)
TOTAL FUND BALANCES		452,816		26,544		283,518		28,565		42,320		833,763
TOTAL LIABILITIES AND FUND BALANCES	\$	481,778	\$	115,569	\$	283,518	\$	28,565	\$	42,320	\$	951,750
		,				,						

### CITY OF BOLIVAR, MISSOURI COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2018

	Special Revenue Funds					Permanent Funds						
	Airport Fund		Greenwood Cemetery Fund		Corbett Donation Fund		Bolivar Charitable Trust Fund		Plaza of the Americas Fund		Total	
REVENUES												
Taxes	\$	132,713	\$	-	\$	-	\$	-	\$	-	\$	132,713
Charges for services Intergovernmental revenues		350,472 63,710		28,550		-		-		-		379,022 63,710
Interest		03,710		286		626		-		234		1,146
Other		5,107		40,848		-		30,445		-		76,400
TOTAL REVENUES	1	552,002		69,684		626		30,445		234		652,991
EXPENDITURES												
Current												
Airport		490,941		-		-		-		-		490,941
Cemetery				75,638								75,638
TOTAL EXPENDITURES		490,941		75,638		_						566,579
EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES		61,061		(5,954)		626		30,445		234		86,412
OTHER FINANCING SOURCES (USES) Operating transers in Operating transfers (out)		-		2,638		(600)		(30,445)		-		2,638 (31,045)
TOTAL OTHER	•										•	
FINANCING SOURCES (USES)				2,638		(600)		(30,445)				(28,407)
EXCESS (DEFICIT) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES				(2.2.7								
AND OTHER (USES)		61,061		(3,316)		26		-		234		58,005
FUND BALANCE, January 1		391,755		29,860		283,492		28,565		42,086		775,758
FUND BALANCE, December 31	\$	452,816	\$	26,544	\$	283,518	\$	28,565	\$	42,320	\$	833,763

# OTHER REPORTING REQUIREMENTS



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Bolivar, Missouri's basic financial statements, and have issued our report thereon, dated June 7, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Bolivar, Missouri's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Bolivar, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be a material weakness. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Bolivar, Missouri's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Bolivar, Missouri's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bolivar, Missouri's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPM CPAs, PC

Springfield, Missouri

KPM CPAS, PC

June 7, 2019