# CITY OF BOLIVAR, MISSOURI BASIC FINANCIAL STATEMENTS Year Ended December 31, 2017

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# **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, pension information and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bolivar, Missouri's basic financial statements. The Combining Non-Major Fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining Non-Major Fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 10, 2018, on our consideration of the City of Bolivar, Missouri's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bolivar, Missouri's internal control over financial reporting and compliance.

KPM CPAs, PC

Springfield, Missouri

KPM CPAS, PC

May 10, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis of the City of Bolivar, Missouri's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2017. Please read it in conjunction with the City's financial statements, which begin on page 15.

## Financial Highlights

- The net position of the City's governmental activities decreased by \$1,176,025 or (7%) for the year as a result of current year activities. The net position of the City's business activities increased by \$664,169 or 7% for the year.
- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows as of December 31, 2017, by \$26.6 million (net position). Of this amount \$1,425,648 was unrestricted and may be used to meet future obligations of the City.
- Total long-term liabilities of the City decreased by \$800,670.

### Using This Annual Report

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

### Government-Wide Financial Statements

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the City's net position and changes in it. The City's net position – the difference between assets and deferred outflows and liabilities and deferred inflows – is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, we divide the City into three kinds of activities:

- Governmental Activities Most of the City's basic services are reported here. Taxes are the primary source of financing for these activities.
- Business-Type Activities The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's water and sewer services are provided here.
- Component Unit The City has one component unit, which is the Industrial Development Authority whose activities are presented in the government-wide financial statements.

### Fund Financial Statements

The fund financial statements provide detailed information about the City's funds and not the City as a whole. Some funds are required to be established by state law and by bond covenants. However, the Board of Aldermen establishes many other funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes and grants.

- Governmental Funds Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds are shown in reconciliations following the fund financial statement.
- Enterprise Funds When the City charges customers for the services it provides whether to outside customers or to other units of the City these services are generally reported in proprietary funds. Enterprise funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

# Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# Government-Wide Financial Analysis

### **NET POSITION**

The following table presents the condensed Statement of Net Position for the City as of December 31, 2017 and 2016:

	Governmental Activities	Business-Type Activities	Total December 31, 2017	Total December 31, 2016
Assets	11001110100	11001110105	2017	
Current and other assets	\$ 3,861,325	\$ 894,278	\$ 4,755,603	\$ 5,881,184
Net pension asset	361,461	-	361,461	118,070
Capital assets	19,856,805	14,303,104	34,159,909	33,688,583
	24,079,591	15,197,382	39,276,973	39,687,837
Deferred Outflow of Resources				
Deferred pension outflows	368,714	104,379	473,093	868,431
Liabilities				
Other liabilities	732,316	1,211,700	1,944,016	1,419,030
Long-term liabilities outstanding	6,897,429	4,099,432	10,996,861	11,797,531
	7,629,745	5,311,132	12,940,877	13,216,561
Deferred Inflow of Resources				
Deferred pension inflows	206,108	34,610	240,718	259,380
Net Position				
Net investment in capital assets	12,670,440	10,044,716	22,715,156	21,547,611
Restricted				
Non-expendable	386,017	-	386,017	385,624
Expendable	2,041,650	-	2,041,650	2,728,410
Unrestricted	1,514,345	(88,697)	1,425,648	2,418,682
	\$ 16,612,452	\$ 9,956,019	\$ 26,568,471	\$ 27,080,327

Total net position of the City decreased by \$511,856 for the year due to current year activities. Total liabilities for the City have decreased by \$275,684. Restricted net position of the City totaled \$2,427,667 as of December 31, 2017.

# **CHANGES IN NET POSITION**

	vernmental	l Business-Type Activities		Total Year Ended ecember 31, 2017	Total Year Ended ecember 31, 2016
REVENUES AND TRANSFERS					
Program Revenues					
Charges for services	\$ 827,773	\$	3,308,393	\$ 4,136,166	\$ 4,055,667
Operating grants and contributions	139,836		-	139,836	548,976
Capital grants and contributions	25,382		-	25,382	409,629
General Revenues					
Sales tax	5,020,619		-	5,020,619	4,970,084
Motor vehicle tax	416,585		-	416,585	408,390
Other taxes	32,260		-	32,260	33,779
Franchise fees	212,452		-	212,452	207,013
Interest	22,084		2,030	24,114	15,286
Other revenue	220,736		305,683	526,419	141,306
Transfers in (out)	(674,965)		674,965	-	-
Special Item					
(Loss) on sale of property	(11,923)			 (11,923)	 -
TOTAL REVENUES	6,230,839		4,291,071	10,521,910	10,790,130
EXPENSES					
Administrative	43,449		-	43,449	354,051
Public safety	2,159,073		-	2,159,073	2,099,683
Municipal Court	162,819		-	162,819	151,915
Community development	289,387		-	289,387	192,478
Animal pound	139,649		-	139,649	141,159
Recreation and parks	599,744		-	599,744	563,320
Rails to trails	15,567		-	15,567	15,567
Aquatic center	297,074		-	297,074	272,098
Golf course	233,354		-	233,354	213,640
Fire	1,225,079		-	1,225,079	1,002,432
Cemetery	95,095		-	95,095	95,732
Transportation	1,329,414		-	1,329,414	1,171,008
Airport	469,143		-	469,143	371,101
Debt service	348,017		-	348,017	603,592
Water and sewer	 -		3,626,902	 3,626,902	 3,388,092
TOTAL EXPENSES	7,406,864		3,626,902	11,033,766	10,635,868
INCREASE (DECREASE)				 	 
IN NET POSITION	\$ (1,176,025)	\$	664,169	\$ (511,856)	\$ 154,262

### Governmental Activities

Governmental activities decreased the net position of the City by \$1,176,025. Tax revenues for the City were \$5,681,916, which represents 82% of the funding of these activities. Program revenues for the functions totaled \$992,991 or 14% of the funding. Capital improvement sales tax transfers out to business-type activities totaled \$674,965. The following table shows the cost of the City's programs as well as each programs' net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the taxpayers by each of these functions.

# NET COST OF THE CITY OF BOLIVAR'S GOVERNMENTAL ACTIVITIES

	Total Cost of Services	Net Cost of Services			
Administrative	\$ 43,449	\$ (54,866)			
Public safety	2,159,073	1,957,006			
Municipal court	162,819	162,819			
Community development	289,387	256,336			
Animal pound	139,649	131,891			
Recreation and parks	599,744	592,964			
Rails to trails	15,567	15,567			
Aquatic center	297,074	189,228			
Golf course	233,354	133,709			
Fire	1,225,079	1,187,470			
Cemetery	95,095	52,309			
Transportation	1,329,414	1,329,414			
Airport	469,143	112,009			
Debt service	348,017	348,017			
	\$ 7,406,864	\$ 6,413,873			

# **Business-Type Activities**

Business-type activities increased the City's net position by \$664,169. This is up from the decrease received last year from the City's business-type activities. The decrease incurred in the prior year was \$108,355.

### Financial Analysis of the City's Funds

The combined fund balances of the City's governmental funds as of December 31, 2017, were \$3.4 million. The General Fund decreased by \$554,733. The Street Fund decreased by \$113,591. The ½ Cent Capital Improvement Fund decreased by \$528,304. The Recreation Facility Fund increased by \$2,438. The Fire Fund decreased by \$30,557.

### General Fund Budgetary Highlights

Differences between the original, the final amended budget, and the actual results can be summarized as follows:

- The original revenue budget of \$2,722,904 was not changed during the year.
- The original expenditures budget of \$2,739,667 was increased to \$3,150,288 during the year.
- Budgeted revenues were \$23,211 below actual, and budgeted expenditures were \$78,212 above actual.

### Capital Assets and Debt Administration

# **Capital Assets**

Capital assets of the governmental activities were \$19,856,805 (net of accumulated depreciation) as of December 31, 2017. This represents a \$135,857 decrease from the prior year. Capital assets for business-type activities were \$14,303,104 as of December 31, 2017. This represents an increase of \$607,183 from the prior year.

### Debt

Total debt of the governmental activities as of December 31, 2017, was \$7,202,964, which is down \$131,404 from the prior year.

Total debt of the business-type activities as of December 31, 2017, was \$4,619,660, which is down \$574,064 from the prior year.

### Economic Factors and Next Year's Budget

2017 found the City continuing to increase in its capacity for addressing the needs of the community at a conservative pace. Although the economy seems to be recovering, City growth is increasing on a very minuscule incline. The City of Bolivar Elected Officials and the staff have continued to expand services, and the City maintains a healthy financial status than it has seen in previous years. The City continues to see benefits in interest rates and leasing terms, in part because of this approach to the City's finances.

For the second year in a row, the City is anticipating a relatively flat change in revenues for 2018, and will continue, through conservative management of City resources, and containment of costs wherever possible, to anticipate strong financial health in 2018. The City saw a slight decline in the General Revenue Fund to a balance of 20% of the operational costs of the City. 2018 goals will focus on review of operational processes to reduce waste and inefficiencies as well researching opportunities for future economic growth for the community.

# Contacting the City's Financial Management

For additional information or questions, please contact:

City of Bolivar 345 S. Main Bolivar, MO 65613 (417) 326-2489 nscrivner@bolivar.mo.us

Tracy Slagle, City Administrator Natalie Scrivner, City Clerk

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION December 31, 2017

			Component Unit				
ASSETS	overnmental Activities	Business-Type Activities Total		Dev	Industrial Development Authority		
Current							
Cash and cash equivalents	\$ 2,053,881	\$ 89,246	\$	2,143,127	\$	52,452	
Investments	418,166	6,837		425,003		70,000	
Taxes receivable	789,240	· -		789,240		-	
Court fines receivable, net	50,380	-		50,380		-	
Intergovernmental receivable	8,469	-		8,469		-	
Utilities receivable, net	_	275,888		275,888		-	
Internal balances	305,683	(305,683)		-		-	
Other accounts receivable	37,528	305,683		343,211		-	
Prepaid expenses	79,662	25,042		104,704		-	
Noncurrent							
Restricted cash and cash equivalents	26,442	354,765		381,207		=	
Restricted investments	91,874	142,500		234,374		=	
Net pension asset	361,461	-		361,461		=	
Capital assets:							
Non-depreciable	976,336	662,728		1,639,064		535,965	
Depreciable, net	18,880,469	13,640,376		32,520,845			
TOTAL ASSETS	24,079,591	15,197,382		39,276,973		658,417	
DEFERRED OUTFLOW OF RESOURCES							
Deferred pension outflows	368,714	104,379		473,093		-	

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION (continued) December 31, 2017

				Component
		Primary Government	:	Unit
	Governmental Activities	Business-Type Activities	Total	Industrial Development Authority
LIABILITIES				
Current				
Accounts payable	208,886	394,630	603,516	-
Accrued expenses	87,892	52,393	140,285	-
Customer deposits payable	900	142,500	143,400	-
Court bonds payable	14,784	-	14,784	-
Unearned revenue	65,273	-	65,273	-
Accrued interest payable	49,046	35,196	84,242	-
Current portion of long-term debt	305,535	586,981	892,516	
	732,316	1,211,700	1,944,016	-
Noncurrent				
Capital leases payable	1,357,576	4,024,672	5,382,248	-
Certificates of participation payable, net	5,523,254	-	5,523,254	-
Net pension liability	-	66,753	66,753	-
Compensated absences	16,599	8,007	24,606	
	6,897,429	4,099,432	10,996,861	
TOTAL LIABILITIES	7,629,745	5,311,132	12,940,877	-
DEFERRED INFLOW OF RESOURCES				
Deferred pension inflows	206,108	34,610	240,718	
NET POSITION				
Net investment in capital assets Restricted	12,670,440	10,044,716	22,715,156	535,965
Non-expendable	386,017	-	386,017	_
Expendable	2,041,650	-	2,041,650	-
Unrestricted	1,514,345	(88,697)	1,425,648	122,452
TOTAL NET POSITION	\$ 16,612,452	\$ 9,956,019	\$ 26,568,471	\$ 658,417

# CITY OF BOLIVAR, MISSOURI STATEMENT OF ACTIVITIES Year Ended December 31, 2017

Teal Ended December 31, 2017					Prog	ram Revenues	3			Net (Expenses), Rev	venues and Changes	in Net Position	Component Unit								
				•		•		•		,		Charges for		Operating Grants and		Capital ants and		Governmental	Business-Type		Industrial Development
Functions/Programs		Expenses		Services	Co	ntributions	Cor	tributions		Activities	Activities	Total	Authority								
Primary Government																					
Governmental Activities																					
Administrative	\$	(43,449)	\$	54,866	\$	43,449	\$	-	\$	54,866	\$ -	\$ 54,866	\$ -								
Public safety		(2,159,073)		118,550		58,135		25,382		(1,957,006)	-	(1,957,006)	-								
Municipal court		(162,819)		-		-		-		(162,819)	-	(162,819)	-								
Community development		(289,387)		33,051		-		-		(256,336)	-	(256,336)	-								
Animal pound		(139,649)		5,960		1,798		-		(131,891)	-	(131,891)	-								
Recreation and parks		(599,744)		6,780		=		=		(592,964)	=	(592,964)	=								
Rails to trails		(15,567)		-		-		-		(15,567)	-	(15,567)	-								
Aquatic center		(297,074)		107,846		-		-		(189,228)	-	(189,228)	-								
Golf course		(233,354)		99,645		-		-		(133,709)	-	(133,709)	-								
Fire		(1,225,079)		1,991		35,618		-		(1,187,470)	-	(1,187,470)	-								
Cemetery		(95,095)		41,950		836		-		(52,309)	-	(52,309)	-								
Transportation		(1,329,414)		<del>-</del>		-		-		(1,329,414)	-	(1,329,414)	-								
Airport		(469,143)		357,134		-		-		(112,009)	-	(112,009)	-								
Debt service		(348,017)								(348,017)		(348,017)									
TOTAL GOVERNMENTAL ACTIVITIES		(7,406,864)		827,773		139,836		25,382		(6,413,873)	-	(6,413,873)	-								
Business-Type Activities		(2.626.002)		2 200 202							(210.500)	(210.500)	-								
Water and Sewer		(3,626,902)		3,308,393						-	(318,509)	(318,509)									
TOTAL BUSINESS-TYPE ACTIVITIES		(3,626,902)	_	3,308,393							(318,509)	(318,509)									
TOTAL PRIMARY GOVERNMENT	\$	(11,033,766)	\$	4,136,166	\$	139,836	\$	25,382		(6,413,873)	(318,509)	(6,732,382)	-								
Component Unit																					
Industrial Development Authority	\$	(20,375)	\$	-	\$	-	\$	-		-	-	-	(20,375)								
				General Rev																	
				Sales tax						5,020,619	-	5,020,619	-								
				Motor ve		taxes				416,585	-	416,585	-								
				Other tax						32,260	=	32,260	=								
				Franchis	e fees					212,452	2.020	212,452	160								
				Interest						22,084	2,030	24,114	169								
				Other re	venue					220,736	305,683	526,419	150								
				Transfers						(674,965)	674,965										
						General Reve	enues ar	d Transfers		5,249,771	982,678	6,232,449	319								
				Special Item		sale of proper	tv			(11,923)	_	(11,923)	28,858								
				Gain (10)	33) UII		•	Net Position	_	(1,176,025)	664,169	(511,856)	8,802								
				Net Positio	n. Beø	inning of year	-	i osition		17,788,477	9,291,850	27,080,327	649,615								
				Net Positio			-		\$	16,612,452	\$ 9,956,019	\$ 26,568,471	\$ 658,417								
						-			_	/- 1 -	, ,	, ,									

See accompanying notes.

# CITY OF BOLIVAR, MISSOURI BALANCE SHEET – GOVERNMENTAL FUNDS December 31, 2017

							Special Revo	enue F	unds					
						1/2	Cent Capital	R	ecreation		1	Nonmajor		Total
		(	General		Street	Im	provement		Facility	Fire	Go	vernmental	Go	overnmental
			Fund		Fund		Fund		Fund	 Fund		Funds		Funds
ASSETS														
Cash and cash equivalents - unrest	tricted	\$	510,635	\$	1,078,120	\$	-	\$	200	\$ -	\$	464,926	\$	2,053,881
Investments - unrestricted			31,780		112,304		-		-	-		274,082		418,166
Taxes receivable			320,311		134,316		160,155		77,194	77,193		20,071		789,240
Court fines receivable, net			50,380		-		-		-	-		-		50,380
Intergovernmental receivable			-		-		-		-	8,469		-		8,469
Other accounts receivable			5,575		-		-		6,428	-		25,525		37,528
Prepaid expenses			38,940		11,414		-		9,624	14,926		4,758		79,662
Due from other funds			-		297,869		305,683		-	-		-		603,552
Restricted cash and cash equivaler	nts		25,419		-		-		123	-		900		26,442
Restricted investments									-			91,874		91,874
	TOTAL ASSETS	\$	983,040	\$	1,634,023	\$	465,838	\$	93,569	\$ 100,588	\$	882,136	\$	4,159,194
LIABILITIES, DEFERRED INFL RESOURCES AND FUND BALA														
Liabilities														
Accounts payable		\$	16,700	\$	127,963	\$	_	\$	2,714	\$ 43,872	\$	17,637	\$	208,886
Accrued expenses			54,349		12,247		_		2,141	19,135		20		87,892
Due to other funds			-		-		_		210,048	-		87,821		297,869
Customer deposits payable			-		-		-		-	-		900		900
Court bonds payable			14,784		-		-		-	-		-		14,784
Unearned revenue									65,273	 				65,273
	TOTAL LIABILITIES		85,833		140,210		-		280,176	63,007		106,378		675,604
Deferred Inflows of Resources														
Deferred court fines			33,995		-				_					33,995
	TOTAL DEFERRED													
INFLO	OWS OF RESOURCES		33,995		-		-		-	-		-		33,995

# CITY OF BOLIVAR, MISSOURI BALANCE SHEET – GOVERNMENTAL FUNDS (continued) December 31, 2017

			1/2 Cent Capita	Recreation		Nonmajor	Total
	General	Street	Improvement	Facility	Fire	Governmental	Governmental
	Fund	Fund	Fund	Fund	Fund	Funds	Funds
Fund Balances (Deficit)							
Nonspendable:							
Prepaid items	38,940	11,414	-	9,624	14,926	4,758	79,662
Cemetery perpetual care	-	-	-	-	-	31,874	31,874
Permanent	-	-	-	-	-	354,143	354,143
Restricted for:							
Debt service	-	-	-	123	-	-	123
Public safety - drug forfeiture funds	5,432	-	-	-	-	-	5,432
Shop with a cop	3,357	-	-	-	-	-	3,357
Dog pound	1,846	-	-	-	-	-	1,846
Transportation	-	1,482,399	-	-	-	-	1,482,399
Capital improvements	-	-	465,838	-	-	-	465,838
Fire	-	-	-	-	22,655	-	22,655
Cemetery	-	-	-	-	-	60,000	60,000
Assigned to:							
Airport	-	-	-	-	-	386,997	386,997
Unassigned	813,637			(196,354)		(62,014)	555,269
TOTAL FUND BALANCES (DEFICIT)	863,212	1,493,813	465,838	(186,607)	37,581	775,758	3,449,595
TOTAL LIABILITIES, DEFERRED							
INFLOWS OF RESOURCES AND							
FUND BALANCES (DEFICIT)	\$ 983,040	\$ 1,634,023	\$ 465,838	\$ 93,569	\$ 100,588	\$ 882,136	\$ 4,159,194

# CITY OF BOLIVAR, MISSOURI

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF **NET POSITION** December 31, 2017

Fund balance - total governmental funds	\$		3,449,595	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:				
Governmental capital assets		3	0,252,913	
Less accumulated depreciation		(1	0,396,108	)
		1	9,856,805	
The net pension asset and deferred costs are not available to pay for current period expenditures and, therefore, are not reported in the funds:				
Net pension asset			361,461	
Deferred outflows due to pensions			368,714	
Deferred inflows due to pensions			(206,108	)
			524,067	
Adjustment of deferred court fines			33,995	
Interest on long-term debt is not accrued in governmental funds, but rather recognized as an expenditure when due			(49,046	<b>i</b> )
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds		(	7,202,964	.)
Net Position of Governmental Activities	\$		6,612,452	
The Tosition of Governmental Activities	Ψ	1	0,014,734	=

# CITY OF BOLIVAR, MISSOURI STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS Year Ended December 31, 2017

	General Fund	Street Fund	1/2 Cent Capital Improvement Fund	Recreation Facility Fund	Fire Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES		_					
Taxes	\$ 2,291,129	\$ 1,265,422	\$ 1,022,986	\$ 487,731	\$ 487,810	\$ 126,838	\$ 5,681,916
Licenses and permits	64,969	-	-	-	-	-	64,969
Charges for services	-	-	-	198,979	-	388,634	587,613
Intergovernmental revenues	102,594	-	-	-	35,618	-	138,212
Fines and forfeitures	110,778	-	-	-	-	-	110,778
Interest	20,856	167	-	15	-	1,046	22,084
Other	155,789	27,942		48,677	15,431	79,430	327,269
TOTAL REVENUES	2,746,115	1,293,531	1,022,986	735,402	538,859	595,948	6,932,841
EXPENDITURES							
Current							
Administrative	43,449	-	-	-	-	-	43,449
Public safety	2,442,418	=	=	-	=	=	2,442,418
Municipal court	162,095	-	-	-	-	-	162,095
Community development	285,483	=	=	-	=	=	285,483
Animal pound	138,631	=	=	-	=	=	138,631
Recreation and parks	-	-	-	452,944	-	-	452,944
Aquatic center	-	-	-	297,095	-	-	297,095
Golf course	-	=	=	224,112	=	=	224,112
Fire	-	=	=	-	1,126,460	367	1,126,827
Cemetery	-	-	-	-	-	91,911	91,911
Transportation	-	1,396,626	-	-	-	-	1,396,626
Airport	-	-	-	-	-	339,795	339,795
Debt Service					-		
Principal, interest and fees		10,496		412,466	157,699	40,213	620,874
TOTAL EXPENDITURES	3,072,076	1,407,122		1,386,617	1,284,159	472,286	7,622,260
EXCESS (DEFICIT) OF REVENUES							
OVER EXPENDITURES	(325,961)	(113,591)	1,022,986	(651,215)	(745,300)	123,662	(689,419)
OTHER FINANCING SOURCES (USES)							
Lease proceeds	232,541	=	=	-	=	-	232,541
Operating transfer in (out)	(461,313)		(1,551,290)	653,653	714,743	(30,758)	(674,965)
TOTAL OTHER FINANCING SOURCES (USES)	(228,772)		(1,551,290)	653,653	714,743	(30,758)	(442,424)
EXCESS (DEFICIT) OF REVENUES AND OTHER							
SOURCES OVER EXPENDITURES AND OTHER (USES)	(554,733)	(113,591)	(528,304)	2,438	(30,557)	92,904	(1,131,843)
FUND BALANCE (DEFICIT), January 1	1,417,945	1,607,404	994,142	(189,045)	68,138	682,854	4,581,438
FUND BALANCE (DEFICIT), December 31	\$ 863,212	\$ 1,493,813	\$ 465,838	\$ (186,607)	\$ 37,581	\$ 775,758	\$ 3,449,595

See accompanying notes.

# CITY OF BOLIVAR, MISSOURI RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2017

Net change in fund balances - total governmental funds	\$ (1,131,843)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives on a straight line basis and reported as depreciation expense. The following is the detail of the amount by which depreciation exceeded capital outlay for the year.	
Capital outlay	764,958
Depreciation	(868,987)
Disposal of capital assets, net	 (31,828)
	(135,857)
Some revenues reported in the governmental funds represent current financial	
resources and were recognized in the Statement of Activities when earned.	4,791
The issuance of long-term debt provides current financial resources to governmental funds. The repayment of the principal of long-term debt is a use of current financial resources of governmental funds. In the Statement of Activities, interest is accrued on outstanding debt whereas, in the governmental funds, an interest expenditure is reported when due. The following is the detail of the net effect of these differences.	
Lease proceeds	(232,541)
Discount on certificates of participation	(11,602)
Accrued interest payable	496
Repayment of principal on leases	 365,395
	121,748
Some expenditures reported in the governmental funds represent the use of current financial resources and were recognized in the Statement of Activities when incurred.	
Change in pension related costs	(45,016)
Change in compensated absences	10,152
	(34,864)
Change in Net Position of Governmental Activities	\$ (1,176,025)

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION – ENTERPRISE FUND December 31, 2017

			Water and ewer Fund
ASSETS			
Current Assets			
Cash and cash equivalents		\$	89,246
Investments			6,837
Utilities receivable, net			275,888
Other accounts receivable			305,683
Prepaid expenses			25,042
	TOTAL CURRENT ASSETS		702,696
Restricted Assets			
Cash and cash equivalents			354,765
Investments			142,500
	TOTAL RESTRICTED ASSETS	,	497,265
Property, Plant and Equipment			
Land			132,231
Construction in progress			530,497
Equipment and furniture			2,419,156
Water and sewer system			22,011,333
Buildings and improvements			589,993
Less accumulated depreciation			(11,380,106)
	TOTAL PROPERTY, PLANT AND EQUIPMENT		14,303,104
	TOTAL ASSETS		15,503,065
DEFERRED OUTFLOW OF RESOURCES			
Deferred pension outflows			104,379

# CITY OF BOLIVAR, MISSOURI STATEMENT OF NET POSITION – ENTERPRISE FUND (continued) December 31, 2017

		Water and Sewer Fund
LIABILITIES		
Current Liabilities		
Accounts payable		394,630
Accrued expenses		52,393
Customer deposits		142,500
Accrued interest payable		35,196
Due to other funds		305,683
Current portion of long-term debt		586,981
	TOTAL CURRENT LIABILITIES	1,517,383
Long-Term Liabilities		
Capital leases payable		4,024,672
Net pension liability		66,753
Compensated absences payable		8,007
	TOTAL LONG-TERM LIABILITIES	4,099,432
	TOTAL LIABILITIES	5,616,815
DEFERRED INFLOW OF RESOURCES		
Deferred pension inflows		34,610
NET POSITION		
Net investment in capital assets		10,044,716
Unrestricted		(88,697)
	TOTAL NET POSITION	\$ 9,956,019

# CITY OF BOLIVAR, MISSOURI STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION – ENTERPRISE FUND Year Ended December 31, 2017

ODED A TINIC DEVENIUES			Water and ewer Fund
OPERATING REVENUES Charges for services		\$	3,228,345
Other charges		Ψ	80,048
	TOTAL OPERATING REVENUES		3,308,393
OPERATING EXPENSES			, ,
Salaries and wages			1,045,383
Employee benefits			233,649
Materials and supplies			364,693
Utilities			677,530
Insurance			77,968
Repairs and maintenance			331,810
Travel and conferences			3,291
Depreciation			709,497
Miscellaneous			57,698
	TOTAL OPERATING EXPENSES		3,501,519
	OPERATING (LOSS)		(193,126)
NONOPERATING REVENUES (EXPENSES)			
Interest income			2,030
Reimbursements			305,683
Interest expense			(125,383)
	TOTAL NONOPERATING		
	REVENUES (EXPENSES)		182,330
	(LOSS) BEFORE		
	OPERATING TRANSFERS		(10,796)
OPERATING TRANSFERS IN			674,965
	NET INCOME		664,169
NET POSITION, January 1			9,291,850
NET POSITION, December 31		\$	9,956,019

# CITY OF BOLIVAR, MISSOURI STATEMENT OF CASH FLOWS – ENTERPRISE FUND Year Ended December 31, 2017

	Water and Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 3,333,502
Cash paid to employees	(1,265,844)
Cash paid to suppliers	 (1,467,649)
NET CASH PROVIDED BY OPERATING ACTIVITIES	600,009
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers from other funds	674,965
Loans from other funds	305,683
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	980,648
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Acquisition and construction of capital assets	(1,038,512)
Payment of principal on capital leases	(573,160)
Payment of interest expense	 (128,479)
NET CASH (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(1,740,151)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	2,030
Purchase of investments	 (223)
NET CASH PROVIDED BY INVESTING ACTIVITIES	1,807
NET (DECREASE) IN CASH AND CASH EQUIVALENTS	(157,687)
CASH AND CASH EQUIVALENTS, Beginning of year	 601,698
CASH AND CASH EQUIVALENTS, End of year	444,011
LESS RESTRICTED CASH AND CASH EQUIVALENTS	 (354,765)
UNRESTRICTED CASH AND CASH EQUIVALENTS	\$ 89,246

# CITY OF BOLIVAR, MISSOURI STATEMENT OF CASH FLOWS – ENTERPRISE FUND (continued) Year Ended December 31, 2017

	Water and Sewer Fund	
RECONCILIATION OF OPERATING (LOSS) TO NET	,	
CASH PROVIDED BY OPERATING ACTIVITIES:		
Operating (loss)	\$	(193,126)
Adjustments to reconcile operating (loss) to		
net cash provided by operating activities:		
Depreciation		709,497
(Increase) decrease in:		
Utilities receivable		8,864
Prepaid expenses		(12,131)
Deferred pension outflows		85,345
Increase (decrease) in:		
Accounts payable		57,472
Accrued expenses		588
Compensated absences		(904)
Customer deposits payable		16,245
Net pension liability		(74,765)
Deferred pension inflows		2,924
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	600,009

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Bolivar, Missouri (the City) is a fourth class City under Missouri State Statutes and is governed under a Mayor/Board of Aldermen form of government. The City provides a range of municipal services, including general government administration, public safety, fire, recreation, cemetery, community development, street maintenance, airport facilities, and waterworks and sewerage operations.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies.

## Financial Reporting Entity

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the primary government is not financially accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. Financially accountable means the primary government is accountable for the component unit and the primary government is able to impose its will or the component unit may provide financial benefits or impose a financial burden on the primary government. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The City of Bolivar, Missouri, is a primary government, which is governed by an elected Board of Aldermen. As required by accounting principles generally accepted in the United States of America, the City has evaluated the above criteria to determine whether any other entity meets the definition of a component unit and must be included in these financial statements. The City has determined that the entity described in the following paragraph meets the above criteria and therefore, has been included as a component unit in the City's basic financial statements.

# Component Unit

# **Industrial Development Authority**

The IDA is a not-for-profit corporation established by resolution of the Board of Aldermen and formed under RSMo Chapter 349, the Industrial Development Corporations Act. It is designed to develop, advance, encourage and promote commercial, industrial and manufacturing facilities in the City. The IDA Board of Directors is appointed by the Board of Aldermen of the City of Bolivar, Missouri. The City provides the IDA financial and administrative support.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Government-Wide and Fund Financial Statements

The basic financial statements include both the government-wide (the Statement of Net Position and the Statement of Activities) and fund financial statements.

### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide statements display information about the government as a whole. Interfund activity has been eliminated from these statements to minimize the duplication of internal activities. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for services for support.

In the government-wide Statement of Net Position, both the governmental and business-type activities are consolidated and presented on the full accrual, economic resources basis of accounting. The consolidated presentation incorporates long-term assets and receivables as well as long-term debt and obligations, and it provides information to improve analysis and comparability.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a program or a function. Program revenues include charges for goods or services offered by the programs and grants and contributions that are restricted to meet operating and capital expenses of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### FUND FINANCIAL STATEMENTS

Separate fund financial statements report information on the City's governmental and proprietary funds. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Consequently, the emphasis on near-term inflows and outflows of resources do not present the long-term impact of transactions. Conversely, the proprietary fund statements incorporate the accrual basis of accounting and focus on the change in total economic resources. This presentation records long-term assets and liabilities, and recognizes revenues and expenses when transactions occur, regardless of their impact on the flow of cash. Since the accounting differs significantly between the governmental funds and the proprietary funds, it is necessary to convert the governmental fund data to arrive at the government-wide financial statements. Therefore, reconciliations have been provided following the Governmental Funds Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balance identifying categories that required conversion from the fund statements.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The City reports the following major governmental funds:

<u>General Fund</u>: The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for in other funds.

<u>Street Fund</u>: The Street Fund of the City is used to account for resources restricted, committed or assigned for City streets.

½ Cent Capital Improvement Fund: This fund is used to account for financial resources restricted, committed or assigned for the acquisition, construction, and maintenance of major capital assets of the City.

<u>Recreation Facility Fund</u>: The Recreation Facility Fund is used to account for financial resources restricted, committed or assigned for City recreation and parks.

<u>Fire Fund</u>: The Fire Fund is used to account for financial resources restricted, committed or assigned for the City Fire Department.

The City reports the following major proprietary fund:

<u>Water and Sewer Fund</u>: The Water and Sewer Fund accounts for the activities and capital improvements of the City's water and sewer operations.

### Capital Assets

Capital assets include land, buildings, improvements, equipment, and infrastructure assets (e.g., roads, bridges, storm sewers, and similar items) and are included in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, excluding land, are defined by the City as assets with a cost of \$5,000 or greater and an estimated useful life of at least one year. All land purchases are capitalized regardless of cost. All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Historically, governmental infrastructure assets have not been capitalized and reported in the financial statements. In conformity with GASB 34, infrastructure, such as streets and storm sewers, has been capitalized. Additionally, the city elected to depreciate its infrastructure assets. Depreciation is provided in amounts sufficient to relate the cost of the depreciable assets to operations over their estimated service lives on the straight-line basis. The service lives by type of asset are as follows:

Buildings	40 - 50 years
Equipment	5 - 20 years
Vehicles	10 - 20 years
Water and sewer plant	20 - 50 years
Infrastructure	30 - 50 years

Expenditures for maintenance and repairs are charged to expense; renewals and betterments are capitalized.

# Pooled Cash and Cash Equivalents

The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash account is available to meet current operating requirements.

# Compensated Absences

Employees earn vacation time based on the number of years' service to the City. Outstanding vacation leave is payable upon termination of employment. Compensated absences are recorded as a liability in the Statement of Net Position.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# **Interest Capitalization**

Interest expense that relates to the cost of acquiring or constructing capital assets in the Enterprise Fund is capitalized. Interest expense incurred in connection with construction of capital assets has been reduced by interest earned on the investment of funds borrowed for construction in accordance with Governmental Accounting Standards Board (GASB) Statement Section 1400-120-137 – Capitalization of Interest Cost. There was no interest capitalized during the current fiscal year.

### **Net Position**

In the government-wide and proprietary fund financial statements, equity is displayed in three components as follows:

Net Investment in Capital Assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted* – Consists of net position that does not meet the determination of restricted or net investment in capital assets.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City first applies restricted amounts.

### Fund Balance Classification

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on constraints imposed on the use of these resources as follows:

*Nonspendable fund balance* – This classification includes amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact.

Restricted fund balance – This classification reflects the constraints imposed on resources either a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Committed fund balance – This consists of fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by formal action by the City's Board of Aldermen.

Assigned fund balance – This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include all remaining amounts (except negative balances) that are reported in the governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance* – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

In circumstances when a disbursement is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

# <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. Currently, the City has one item that qualifies for reporting in this category, deferred amounts relating to employer contributions to the retirement plan.

In addition to liabilities, the Balance Sheet and Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category, deferred amounts relating to court fines on the Balance Sheet and deferred pension inflows relating to the retirement plan on the Statement of Net Position. These amounts are recognized as an inflow of resources in the period that the amounts become available.

### **Pensions**

For purposes of measuring the net pension asset/liability, deferred outflow of resources and deferred inflow of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Operating Revenues and Expenses

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and services. All other revenue and expenses are considered nonoperating.

### Program Revenues

In the Statement of Activities, revenues that are derived directly from each activity or from parties outside the City's taxpayers are reported as program revenues. These include 1) charges for city court fines, licenses and permits, planning and zoning services, parks and recreation services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. All other governmental revenues are reported as general. All taxes are classified as general revenues, even if restricted for a specific purpose.

# Unearned Revenue

This is future revenue received in advance for the interest subsidy on the 2010B Certificates of Participation to offset interest expense. This revenue will be recognized as income when the interest payment is due on the certificates.

### NOTE B – CASH AND CASH EQUIVALENTS

State statutes require that the City's deposits be insured or collateralized in the name of the City by the trust department of a bank that does not hold the collateralized deposits. As of December 31, 2017, all bank balances on deposit are entirely insured or collateralized.

### NOTE C - INVESTMENTS

### **Primary Government**

The City's investments as of December 31, 2017, are as follows:

Investment Type	Maturity	 Amount
Certificates of Deposit	4/5/2018 - 9/1/2018	\$ 659,377

### Certificates of Deposit

Certificates of deposit are classified as investments but are considered deposits for custodial risk determination. State statutes require that the City's deposits be collateralized in the name of the City by the trust department of a bank that does not hold the collateralized deposits. As of December 31, 2017, all certificates of deposit are entirely insured or collateralized with securities.

### Interest Rate Risk

The City does not have a policy on interest rate risk.

### **Industrial Development Authority**

The Industrial Development Authority's investments as of December 31, 2017, are as follows:

Investment Type	Maturity	 Amount
Certificates of Deposit	6/11/2018 - 11/21/2019	\$ 70,000

# Certificates of Deposit

Certificates of deposit are classified as investments but are considered deposits for custodial risk determination. As of December 31, 2017, all certificates of deposit are entirely insured or collateralized with securities.

# **Interest Rate Risk**

The Industrial Development Authority does not have a policy on interest rate risk.

# NOTE D – RESTRICTED ASSETS

# **Governmental Activities**

Cash and investments and fund balance/net position have been restricted in the following funds:

	C	Restricted Cash and Investments		Restricted Fund Balance/ Net Position	
GENERAL FUND	Φ.	14.504	Ф		
Court bonds	\$	14,784	\$	- 5 422	
Drug forfeiture		5,432		5,432	
Shop with a cop		3,357		3,357	
Dog pound fund		1,846		1,846	
	\$	25,419	\$	10,635	
STREET FUND					
Transportation taxes	\$		\$	1,482,399	
1/2 CENT CAPITAL IMPROVEMENT FUND				_	
Capital improvement taxes	\$	-	\$	465,838	
RECREATION FACILITY FUND					
2016 Certificates of Participation					
Certificate fund	\$	123	\$	123	
FIRE FUND					
Fire taxes	\$	_	\$	22,655	
				,	
NON-MAJOR GOVERNMENTAL FUNDS		21.071	Φ.	24.0=4	
Cemetery perpetual care	\$	31,874	\$	31,874	
Cemetery donations		60,000		60,000	
Airport deposits		900		-	
Corbett donation		-		283,492	
Bolivar Charitable Trust		-		28,565	
Plaza of the Americas		_		42,086	
	\$	92,774	\$	446,017	

# CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

# NOTE D – RESTRICTED ASSETS (continued)

# **Business-Type Activities**

Restricted cash and cash equivalents and net position include cash restricted for wastewater improvements, customer deposits and performance bonds. These restrictions are as follows:

	a	ricted Cash nd Cash uivalents	Restricted Net Position		
Sewer System Lease Proceeds	\$	353,265	\$ -		
Utility Deposits		142,500	-		
Performance Bonds		1,500	 		
	\$	497,265	\$ 		

#### NOTE E – ACCOUNTS RECEIVABLE

Accounts receivable are presented net of an allowance for doubtful accounts as follows:

	Accounts					t Accounts	
	Receivable			lowance	Receivable		
UTILITIES RECEIVABLE							
Water and Sewer Fund	\$	277,208	\$	1,320	\$	275,888	
COURT FINES RECEIVABLE							
General Fund	\$	64,590	\$	14,210	\$	50,380	

#### NOTE F – LONG-TERM LIABILITIES – BUSINESS-TYPE ACTIVITIES

The business-type activities long-term liabilities at December 31, 2017, consists of four capital lease obligations and compensated absences.

#### NOTE F – LONG-TERM LIABILITIES – BUSINESS-TYPE ACTIVITIES (continued)

#### <u>Capital Lease Agreement – Water Tower</u>

During 2002, the City entered into a lease purchase agreement with the Industrial Development Authority of the City of Bolivar, Inc. to finance the purchase of a water tower, well, and the land on which the aforementioned is located. During 2007, the City refinanced this lease under the City's name.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of the future minimum payments under the lease agreement (assuming noncancellation):

			IDA
Year Ending		Wa	ater Tower
December 31,		Lea	se Purchase
2018		\$	47,277
2019			23,639
	TOTAL MINIMUM LEASE PAYMENTS		70,916
	LESS AMOUNT REPRESENTING INTEREST		(1,028)
	PRINCIPAL BALANCE, DECEMBER 31, 2017	\$	69,888

#### <u>Capital Lease Agreement – Public Works Building</u>

On April 30, 2009, the City entered into a lease purchase agreement to finance the purchase of a building. On April 10, 2014, this lease was refinanced. The lease is split between the street, water, sewer and utilities departments. Three-fourths of the lease activity is included in the business-type activities and one-fourth of the lease activity is included in the governmental activities. The agreement requires monthly payments of \$2,624 including interest at 2.509%, with a final principal payment of \$150,135 in April 2019.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

# NOTE F – LONG-TERM LIABILITIES – BUSINESS-TYPE ACTIVITIES (continued)

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	F	Principal	I1	nterest	Total		
2018	\$	27,178	\$	4,311	\$	31,489	
2019	<u> </u>	157,037	\$	1,286 5,597	•	158,323	
	<u> </u>	184,215	Ф	5,397	\$	189,812	

#### <u>Capital Lease Agreement – Wastewater Treatment Plant Improvements</u>

On April 30, 2013, the City entered into a lease agreement with Clayton Holdings, LLC (Commerce Bank) in the amount of \$1,804,084 to pay off an existing lease for wastewater treatment plant improvements in the amount of \$386,493 and to finance new wastewater treatment plant improvements. The agreement requires semi-annual payments of \$140,202 including interest at 2.29%.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	F	Principal	I	nterest	Total		
2018	\$	268,026	\$	12,378	\$	280,404	
2019		274,199		6,205		280,404	
2020		64,925		743		65,668	
	\$	607,150	\$	19,326	\$	626,476	

#### <u>Capital Lease Agreement – Sewer Lines and Lift Station</u>

On October 30, 2015, the City entered into a lease purchase agreement with Branch Banking and Trust Company in the amount of \$4,204,000 to purchase sewer lines and a lift station. The agreement requires semi-annual principal and interest payments with interest at 2.63%.

The City's lease agreement provides for the cancellation of the lease at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, this lease is accounted for as a noncancellable capital lease in accordance with GASB Section L20, "Leases".

# NOTE F – LONG-TERM LIABILITIES – BUSINESS-TYPE ACTIVITIES (continued)

The following is a schedule of future lease payments under the lease (assuming noncancellation):

Year Ending December 31,	P:	rincipal	]	Interest	Total		
2018	\$	245,400	\$	97,033	\$	342,433	
2019		252,000		90,535		342,535	
2020		258,700		83,864		342,564	
2021		265,500		77,016		342,516	
2022		272,500		69,987		342,487	
2023		279,700		62,774		342,474	
2024		287,100		55,369		342,469	
2025		294,700		47,769		342,469	
2026		302,500		39,967		342,467	
2027		310,600		31,958		342,558	
2028		318,700		23,737		342,437	
2029		327,200		15,300		342,500	
2030		335,800		6,638		342,438	
	\$	3,750,400	\$	701,947	\$	4,452,347	

A summary of the changes in long-term liabilities – business-type activities for the year ended December 31, 2017, is as follows:

	Balance					]	Balance	A	Amounts
	December 31,					Dec	cember 31,	Dι	ue Within
	2016	Additions Re		Retirements		2017		One Year	
Capital Leases Payable	\$ 5,184,813	\$	-	\$	573,160	\$	4,611,653	\$	586,981
Compensated Absences Payable	8,911				904		8,007		
	\$ 5,193,724	\$		\$	574,064	\$	4,619,660	\$	586,981

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

#### NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES

Long-term liabilities for governmental activities at December 31, 2017, consists of five capital lease obligations, Series 2010B Certificate of Participation, Series 2016 Refunding Certificate of Participation, and compensated absences.

#### <u>Capital Lease Agreement – Public Works Building</u>

On April 30, 2009, the City entered into a lease purchase agreement to finance the purchase of a building. On April 10, 2014, this lease was refinanced. The lease is split between the street, water, sewer and utilities departments. One-fourth of the lease activity is included in the governmental activities and three-fourths of the lease activity is included in the business-type activities. The agreement requires monthly payments of \$875 including interest at 2.509% with a final principal payment of \$50,045 in April 2019.

#### Capital Lease Agreement – Fire Truck

On December 18, 2014, the City entered into a lease purchase agreement to finance the purchase of a fire truck in the amount of \$509,958. The agreement requires monthly payments of \$5,033 including interest at 4%.

#### Capital Lease Agreement – Public Safety Building

On January 30, 2014, the City entered into a lease purchase agreement to finance the purchase of a Public Safety Building and land in the amount of \$500,000. The agreement requires monthly payments of \$3,325 including interest at 2.46% with a final principal payment of \$355,962 in January 2019.

#### Capital Lease Agreement – Fire Truck

On September 29, 2015, the City entered into a lease purchase agreement to finance the purchase of a fire truck in the amount of \$691,898. The agreement requires monthly payments of \$6,446 including interest at 2.25%.

#### <u>Capital Lease Agreement – Dispatch Equipment</u>

On January 24, 2017, the City entered into a lease purchase agreement to finance the purchase of dispatch equipment. The agreement requires annual payments of \$33,220. The interest rate is 0%.

#### NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

The City's lease agreements provide for the cancellation of the leases at the City's option on the renewal dates each year per State statute, however the City does not foresee exercising its option to cancel. Therefore, these leases are accounted for as noncancellable capital leases in accordance with GASB Section L20, "Leases".

The following is a schedule of the future minimum lease payments under the lease agreements (assuming noncancellation):

Year Ending December 31,		,	Public Works suilding Lease	 Fire Truck Lease	I	Public Safety Building Lease	Fire Truck Lease	Ec	Dispatch quipment Lease	 Total
2018		\$	10,500	\$ 60,396	\$	39,900	\$ 77,352	\$	33,220	\$ 221,368
2019			52,770	60,396		356,692	77,352		33,220	580,430
2020			-	60,396		-	77,352		33,220	170,968
2021			-	60,396		-	77,352		33,220	170,968
2022			-	60,396		-	77,352		33,220	170,968
2023			-	60,396		-	77,352		-	137,748
2024			-	50,330		-	77,352		-	127,682
2025							64,460			64,460
	TAL MINIMUM SE PAYMENTS		63,270	412,706		396,592	605,924		166,100	1,644,592
	LESS AMOUNT ING INTEREST		(1,865)	 (34,416)		(9,900)	 (51,000)			 (97,181)
	PAL BALANCE, MBER 31, 2017	\$	61,405	\$ 378,290	\$	386,692	\$ 554,924	\$	166,100	\$ 1,547,411

#### Series 2010B Certificates of Participation

On December 23, 2010, the City issued \$4,775,000 Taxable Certificates of Participation (Build America Bonds – Direct Pay), Series 2010B. The Certificates were issued to provide financing of the costs related to the acquisition, construction, improvement, furnishing and equipping of an aquatic center, certain improvements to the City's golf course and parks and for six police vehicles. The Certificates of Participation bear interest from 7.50% to 8.50% with principal payments due November 1 and interest payments due May 1 and November 1 each year. The City will receive an interest subsidy from the U.S. Treasury semi-annually to offset approximately 35% of the cost of interest payments on the Series 2010B Certificates of Participation. The City is required to file specific forms with the IRS before each interest payment is due in order to receive the subsidy. The Certificates of Participation outstanding at December 31, 2017, are due as follows:

NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

Year Ending December 31,	Principal	Interest	Interest Subsidy	Total
2018	\$ -	\$ 404,025	\$ (141,409)	\$ 262,616
2019	<u>-</u>	404,025	(141,409)	262,616
2020	_	404,025	(141,409)	262,616
2021	_	404,025	(141,409)	262,616
2022	_	404,025	(141,409)	262,616
2023	_	404,025	(141,409)	262,616
2024	_	404,025	(141,409)	262,616
2025	_	404,025	(141,409)	262,616
2026	185,000	404,025	(141,409)	447,616
2027	200,000	390,150	(136,553)	453,597
2028	215,000	373,150	(130,603)	457,547
2029	230,000	354,875	(124,206)	460,669
2030	250,000	335,325	(117,364)	467,961
2031	270,000	314,075	(109,926)	474,149
2032	285,000	291,125	(101,894)	474,231
2033	305,000	266,900	(93,415)	478,485
2034	330,000	240,975	(84,341)	486,634
2035	350,000	212,925	(74,524)	488,401
2036	375,000	183,175	(64,111)	494,064
2037	400,000	151,300	(52,955)	498,345
2038	430,000	117,300	(41,055)	506,245
2039	460,000	80,750	(28,263)	512,487
2040	490,000	41,650	(14,578)	517,072
2010				
	\$ 4,775,000	\$ 6,989,900	\$ (2,446,469)	\$ 9,318,431

# Series 2016 Refunding Certificates of Participation

On September 20, 2016, the City issued \$1,344,500 in Series 2016 Refunding Certificates of Participation for the purpose of providing funds to refinance the Series 2010A Certificates of Participation. The certificates bear interest of 2.8%. Interest and principal payments are due semi-annually on May 1 and November 1 of each year. Annual debt service requirements to amortize the principal on the Certificates of Participation outstanding at December 31, 2016, are as follows:

NOTE G – LONG-TERM LIABILITIES – GOVERNMENTAL ACTIVITIES (continued)

Year Ending						
December 31,	Principal		Interest	Total		
2018	\$ 115,700	\$	30,853	\$	146,553	
2019	120,200	)	27,581		147,781	
2020	128,900	)	24,156		153,056	
2021	137,200	)	20,488		157,688	
2022	145,200	)	16,590		161,790	
2023	152,700	)	12,471		165,171	
2024	159,800	)	8,147		167,947	
2025	171,100	<u> </u>	3,593		174,693	
	\$ 1,130,800	\$	143,879	\$	1,274,679	

A summary of the changes in the long-term liabilities-governmental activities for the year ended December 31, 2017, is as follows:

	Balance December 31, 2016	Additions	Retirements	Balance December 31, 2017	Amounts Due Within One Year	
Capital Leases Payable	\$ 1,574,065	\$ 232,541	\$ 259,195	\$ 1,547,411	\$ 189,835	
Refunding Certificates of Participation	1,237,000	-	106,200	1,130,800	115,700	
Certificates of Participation	4,775,000	-	-	4,775,000	-	
Less: Discount on Certificates						
of Participation	(278,448)		(11,602)	(266,846)		
	4,496,552	-	(11,602)	4,508,154	-	
Compensated Absences Payable	26,751		10,152	16,599		
	\$ 7,334,368	\$ 232,541	\$ 363,945	\$ 7,202,964	\$ 305,535	

# NOTE H – CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

# **Primary Government**

	De	Balance ecember 31,					Balance cember 31,
		2016	 Additions	Deletions			2017
GOVERNMENTAL ACTIVITIES							
Non-depreciable Capital Assets:							
Land	\$	976,336	\$ _	\$	-	\$	976,336
Total Non-depreciable Capital Assets		976,336	\$ 	\$			976,336
Depreciable Capital Assets:							
Buildings and land improvements		10,940,796	\$ 26,000	\$	-		10,966,796
Equipment and furniture		6,872,201	484,010		64,325		7,291,886
Infrastructure		10,762,947	254,948		-		11,017,895
Total Depreciable Capital Assets		28,575,944	\$ 764,958	\$	64,325	2	29,276,577
Less Accumulated Depreciation		(9,559,618)	\$ (868,987)	\$	(32,497)	(	10,396,108)
Total Depreciable Capital Assets, net		19,016,326					18,880,469
Total Governmental Activities							
Capital Assets, net	\$	19,992,662				\$	19,856,805

# Depreciation expense for governmental activities was charged to functions as follows:

Fire	\$ 154,557
Public safety	109,938
Recreation and parks	158,233
Rails to trails	16,665
Golf course	8,312
Transportation	279,822
Airport	138,502
Cemetery	2,958
	\$ 868,987

# CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

# NOTE H – CAPITAL ASSETS (continued)

	Balance December 31, 2016		Additions Dele			eletions		Balance cember 31, 2017
BUSINESS-TYPE ACTIVITIES								
Non-depreciable Capital Assets:								
Land	\$	132,231	\$	-	\$	-	\$	132,231
Construction in progress		83,907		463,416		16,826		530,497
Total Non-depreciable Capital Assets		216,138	\$	463,416	\$	16,826		662,728
Depreciable Capital Assets:								
Equipment and furniture		2,380,095	\$	39,061	\$	-		2,419,156
Water and sewer system		21,180,304		831,029		-	2	22,011,333
Buildings and improvements		589,993		-		-		589,993
Total Depreciable Capital Assets		24,150,392	\$	870,090	\$		2	25,020,482
Less Accumulated Depreciation	(	(10,670,609)	\$	(709,497)	\$		(	11,380,106)
Total Depreciable Capital Assets, net		13,479,783						13,640,376
Total Business-Type Activities Capital Assets, net	\$	13,695,921					\$	14,303,104

# **Industrial Development Authority**

	]	Balance					]	Balance
	Dec	cember 31,					Dec	eember 31,
	2016		Additions		Deletions		2017	
Non-depreciable Capital Assets:								
Land	\$	554,725	\$		\$	18,760	\$	535,965
Total Non-Depreciable Capital Assets	\$	554,725	\$		\$	18,760	\$	535,965

#### NOTE I – EMPLOYEE PENSION PLAN

#### General Information about the Pension Plan

Plan Description. The City's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

**Benefits Provided.** LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police and fire) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police and fire) and receive a reduced allowance.

	<u>2017 Valuation</u>
Benefit Multiplier	1.50% for life
Final Average Salary	3 Years
Member Contributions	4%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

*Employees Covered by Benefit Terms.* At June 30, 2017, the following employees were covered by the benefit terms:

	General	Police	Fire
Inactive employees or beneficiaries currently receiving benefits	33	9	2
Inactive employees entitled to but not yet receiving benefits	10	23	5
Active employees	56	18	13
	99	50	20

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

#### NOTE I – EMPLOYEE PENSION PLAN (continued)

**Contributions**. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year. With an additional amount to finance an unfunded accrued liability. Full-time employees of the employer contribute 4% to the pension plan. Employer contribution rates are 8.50% (General), 0.60% (Police), and 8.30% (Fire) of annual covered payroll.

*Net Pension Liability/Asset*. The employer's net pension liability/asset was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability/asset was determined by an actuarial valuation as of February 28, 2017.

**Actuarial Assumptions**. The total pension liability in the February 28, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.25% wage inflation; 2.50% price inflation

Salary Increase 3.25% to 6.55% including wage inflation for general and police

3.25% to 7.15% including wage inflation for fire

Investment rate of return 7.25%, net of investment expenses

The healthy retiree mortality tables, for post-retirement mortality, were the RP-2014 Healthy Annuitant mortality table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were the RP-2014 disabled mortality table for males and females. The pre-retirement mortality tables used were the RP-2014 employees mortality table for males and females.

Both the post-retirement and pre-retirement tables were adjusted for mortality improvement back to the observation period base year of 2006. The base year for males was then established to be 2017. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The actuarial assumptions used in the February 28, 2017, valuation were based on the results of an actuarial experience study for the period March 1, 2010, through February 28, 2015.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

NOTE I – EMPLOYEE PENSION PLAN (continued)

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Equity	43.00%	5.29%
Fixed Income	26.00%	2.93%
Real Assets	21.00%	3.31%
Strategic Assets	10.00%	5.73%

Discount Rate. The discount rate used to measure the total pension liability is 7.25%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

# **Changes in the Net Pension Liability/(Asset)**

	Increase (Decrease)								
	Total Pension	Plan Fiduciary	Net Pension						
	Liability	<b>Net Position</b>	Liability/(Asset)						
	(a)	(b)	(a) - (b)						
General Division									
Balances at beginning of year	\$ 4,407,082	\$ 3,978,240	\$ 428,842						
Changes for the year:									
Service cost	163,031	-	163,031						
Interest	318,208	-	318,208						
Difference between expected									
and actual experiences	(36,146)	-	(36,146)						
Contributions - employer	-	157,992	(157,992)						
Contributions - employee	-	76,149	(76,149)						
Net investment income	-	460,592	(460,592)						
Benefits paid, including refunds	(199,676)	(199,676)	-						
Administrative expenses	-	(7,586)	7,586						
Other changes		(9,660)	9,660						
Net Changes	245,417	477,811	(232,394)						
Balances at end of year	4,652,499	4,456,051	196,448						

NOTE I – EMPLOYEE PENSION PLAN (continued)

	Increase (Decrease)						
	Total Pension	Plan Fiduciary	Net Pension				
	Liability	Net Position	Liability/(Asset)				
	(a)	(b)	(a) - (b)				
Police Division							
Balances at beginning of year	1,748,556	2,132,628	(384,072)				
Changes for the year:							
Service cost	67,751	-	67,751				
Interest	127,297	-	127,297				
Difference between expected							
and actual experiences	(19,242)	-	(19,242)				
Contributions - employer	-	6,399	(6,399)				
Contributions - employee	-	33,895	(33,895)				
Net investment income	-	255,764	(255,764)				
Benefits paid, including refunds	(52,955)	(52,955)	-				
Administrative expenses	-	(3,119)	3,119				
Other changes		(18,022)	18,022				
Net Changes	122,851	221,962	(99,111)				
Balances at end of year	1,871,407	2,354,590	(483,183)				
Fire Division							
Balances at beginning of year	214,892	236,214	(21,322)				
Changes for the year:							
Service cost	48,721	-	48,721				
Interest	17,127	-	17,127				
Difference between expected							
and actual experiences	34,256	-	34,256				
Contributions - employer	-	38,617	(38,617)				
Contributions - employee	-	19,663	(19,663)				
Net investment income	_	29,514	(29,514)				
Benefits paid, including refunds	(5,264)	(5,264)	-				
Administrative expenses	-	(1,433)	1,433				
Other changes		394	(394)				
Net Changes	94,840	81,491	13,349				
Balances at end of year	309,732	317,705	(7,973)				
Total Plan Balances at End of Year	\$ 6,833,638	\$ 7,128,346	\$ (294,708)				

# NOTE I – EMPLOYEE PENSION PLAN (continued)

The net pension Liability/(Asset) has been allocated as follows:

	Net Pension Liability/(Asset)
Governmental Activities	\$ (361,461)
Business-Type Activities	66,753
	\$ (294,708)

Sensitivity of the Net Pension Liability/Asset to Changes in the Discount Rate. The following present the net pension asset/liability of the employer, calculated using the discount rate of 7.25%, as well as what the employer's net pension asset/liability would be using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate.

	Current Single Discount Rate							
	1% Decrease 6.25%		Assumption 7.25%		1	% Increase 8.25%		
General Division								
Total Pension Liability	\$	5,322,583	\$	4,652,499	\$	4,107,063		
Fiduciary Net Position		4,456,051		4,456,051		4,456,051		
Net Pension Liability/(Asset)		866,532		196,448		(348,988)		
Police Division								
Total Pension Liability		2,230,777		1,871,407		1,588,548		
Fiduciary Net Position		2,354,590		2,354,590		2,354,590		
Net Pension (Asset)		(123,813)		(483,183)		(766,042)		
Fire Division								
Total Pension Liability		382,551		309,732		253,558		
Fiduciary Net Position		317,705		317,705		317,705		
Net Pension Liability/(Asset)		64,846		(7,973)		(64,147)		
Total Net Pension Liability/(Asset)	\$	807,565	\$	(294,708)	\$	(1,179,177)		

# NOTE I – EMPLOYEE PENSION PLAN (continued)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2017, the employer recognized pension expense of \$198,421 in the general division, \$31,653 in the police division, and \$34,303 in the fire division. The employer reported deferred outflows and inflows of resources related to pensions from the following sources.

		Ου	Deferred atflows of esources	I	Deferred nflows of Resources	Net Deferred Outflows/(Inflows) of Resources		
General Division								
Differences in experiences		\$	-	\$	(101,855)	\$	(101,855)	
Differences in assumptions			102,571		-		102,571	
Excess investment returns			124,909		-		124,909	
Contributions subsequent to the measurement date*			79,696		-		79,696	
			307,176		(101,855)		205,321	
Police Division								
Differences in experiences			_		(114,926)		(114,926)	
Differences in assumptions			29,062		-		29,062	
Excess investment returns			57,747		-		57,747	
Contributions subsequent to								
the measurement date*			3,065		_		3,065	
			89,874		(114,926)		(25,052)	
Fire Division								
Differences in experiences			48,398		(23,937)		24,461	
Differences in assumptions			6,038		-		6,038	
Excess investment returns			2,193		-		2,193	
Contributions subsequent to								
the measurement date*			19,414				19,414	
			76,043		(23,937)		52,106	
	Total	\$	473,093	\$	(240,718)	\$ 232,375		

#### NOTE I – EMPLOYEE PENSION PLAN (continued)

Deferred outflows and inflows have been allocated as follows:

	Ι	Deferred		Deferred	Ne	et Deferred								
	Outflows of		Outflows of Inflows			Outflows of		Outflows of Inflows of			Inflows of		O	utflows of
	Resources		Resources		R	Resources								
Governmental Activities	\$	368,714	\$	(206,108)	\$	162,606								
Business-Type Activities		104,379		(34,610)		69,769								
	\$	473,093	\$	(240,718)	\$	232,375								

<sup>\*</sup>The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as an addition/reduction to the net pension asset/liability for the year ending December 31, 2018.

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

		General		Police		Fire		Total		
	Ne	t Deferred	Net	Deferred	Net	Deferred	Net	Net Deferred		
Year Ending	Outfl	ow/(Inflow)	Outfl	ow/(Inflow)	Ou	tflow of	Outfl	Outflow/(Inflow)		
December 31,	of?	Resources	of I	Resources	Re	sources	of Resources			
2018	\$	65,121	\$	2,771	\$	6,056	\$	73,948		
2019		65,119		3,371		6,058		74,548		
2020		26,783		(10,041)		4,143		20,885		
2021		(25,742)		(24,218)		1,876		(48,084)		
2022		(5,656)		-		3,985		(1,671)		
Thereafter						10,574		10,574		
	\$	125,625	\$	(28,117)	\$	32,692	\$	130,200		

#### Payable to the Pension Plan

At December 31, 2017, the City had no outstanding amounts of contributions to the pension plan required, therefore no payable was reported.

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

#### NOTE J – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has transferred its risk by obtaining coverage from a public self-insured insurance pool. In addition, it has effectively managed risk through various employee education and prevention programs. There has been no significant reduction in insurance coverage from the previous year.

#### NOTE K – CLAIMS AND ADJUSTMENTS

The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulation, the City may be required to reimburse the grantor government. As of December 31, 2017, expenditures have not been audited by grantor governments, but the City believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual government funds or the overall financial position of the City.

#### NOTE L – INTERFUND TRANSFERS

Transfers between funds of the City for the year ended December 31, 2017, were as follows:

	Transfers	
	 In (Out)	
General Fund	\$ (461,313)	
1/2 Cent Capital Improvement Fund	(1,551,290)	
Recreation Facility Fund	653,653	
Fire Fund	714,743	
Non-major Funds	(30,758)	
Water and Sewer Fund	 674,965	
	\$ 	

Transfers are used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to disburse them.

#### NOTE M – INTERNAL BALANCES

Internal balances as of December 31, 2017, consisted of the following:

	1	Vater and	1/2 Cent Capital		Capital Greenwood		R	ecreation		
		Sewer	Improvements		Cemetery			Facility		Street
		Fund	Fund		Fund		Fund		Fund	
Internal balances	\$	(305,683)	\$	305,683	\$	(87,821)	\$	(210,048)	\$	297,869

During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets, and service debt. To the extent that certain transactions between funds had not been paid or received as of December 31, 2017, balances of interfund amounts receivable or payable have been recorded within the fund financial statements.

#### NOTE N – COMMITMENTS

In November 2015, the City entered into a five year service and technology agreement with JMark Business Solutions, Inc. The agreement requires monthly payments of \$7,042 through October 2020.

Future payments are due as follows:

Year Ending December 31,		 Amount
2018		\$ 84,504
2019		84,504
2020		73,938
	TOTAL MINIMUM PAYMENTS	\$ 242,946

As of the year ended December 31, 2017, the City was committed to various contractors for sanitary sewer construction and rehabilitation as follows:

		Amount			
Company	Project	Remaining			
Hamilton & Dad, Inc.	Sanitary sewer extension	\$	59,738		
Rosetta Construction, LLC	Sanitary sewer additions	\$	628,839		
SAK Construction, LLC	Sanitary sewer rehabilitation	\$	145,889		

CITY OF BOLIVAR, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2017

#### NOTE O – DEFICIT FUND BALANCE

As of December 31, 2017, the City had a deficit fund balance of \$186,607 in the Recreation Facility Fund.

#### NOTE P – UNEARNED REVENUE

Revenue received but not considered earned is when the appropriate expenses have been incurred. At December 31, 2017, unearned revenue in the Recreation Facility Fund in the amount of \$65,273 is related to an interest subsidy received in advance to offset interest expense on the 2010B Certificates of Participation and will be recognized as revenue when the interest payment is due.

#### NOTE Q – DEFERRED COURT FINES

Revenues from receivables not expected to be collected in time to pay current operating expenses are deferred until received in the governmental funds. As of December 31, 2017, deferred court fines in the General Fund in the amount of \$33,995 are related to fines to be collected over several years.

#### NOTE R – SUBSEQUENT EVENT

On February 28, 2018, the City entered into a lease purchase agreement with ZB, N.A. to provide financing to acquire, construct, expand and improve the combined waterworks and sewerage system in the amount of \$1,231,162.

# REQUIRED SUPPLEMENTARY INFORMATION

# Missouri Local Government Employees Retirement System (LAGERS)

	Year Ended December 31, 2017		Year Ended December 31, 2016		rear Ended ecember 31, 2015
TOTAL PENSION LIABILITY					
Service cost	\$ 279,503	\$	252,054	\$	228,133
Interest on the Total Pension Liability	462,632		432,438		415,228
Difference between expected and actual experience	(21,132)		(214,596)		(108,402)
Changes of assumptions	-		216,327		-
Benefit payments, including refunds	 (257,895)		(307,702)		(310,906)
NET CHANGE IN TOTAL PENSION LIABILITY	463,108		378,521		224,053
TOTAL PENSION LIABILITY, BEGINNING	6,370,530		5,992,009		5,767,956
TOTAL PENSION LIABILITY, ENDING	6,833,638		6,370,530		5,992,009
PLAN FIDUCIARY NET POSITION					
Contributions - employer	203,008		177,671		168,419
Contributions - employee	129,707		116,774		100,253
Net investment income	745,870		1,997		122,865
Benefit payments, including refunds	(257,895)		(307,702)		(310,906)
Pension plan administrative expense	(12,138)		(11,695)		(12,117)
Other	 (27,288)		(84,785)		8,056
NET CHANGE IN PLAN FIDUCIARY NET POSITION	781,264		(107,740)		76,570
PLAN FIDUCIARY NET POSITION, BEGINNING	6,347,082		6,454,822		6,378,252
PLAN FIDUCIARY NET POSITION, ENDING	7,128,346		6,347,082		6,454,822
EMPLOYER NET PENSION LIABILITY (ASSET)	\$ (294,708)	\$	23,448	\$	(462,813)
Plan fiduciary net position as a percentage of the Total Pension Liability	104.31%		99.63%		107.72%
Covered employee payroll	\$ 3,016,021	\$	2,742,161	\$	2,524,321

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# Missouri Local Government Employees Retirement System (LAGERS) Schedule of Contributions Last 10 Fiscal Years

Year Ending December 31,	De	tuarially termined ntribution	in R the A Det	ntribution Relation to Actuarially termined ntribution	I	ntribution Excess ficiency)	Covered Employee Payroll	Contribution as a Percentage of Covered Employee Payroll	
2008	\$	49,735	\$	49,735	\$	-	\$	1,915,522	2.60%
2009		55,890		55,890		-		2,131,171	2.62%
2010		166,114		89,942		(76,172)		2,311,546	3.89%
2011		168,320		113,102		(55,218)		2,312,618	4.89%
2012		134,009		101,902		(32,107)		1,853,042	5.50%
2013		140,171		133,883		(6,288)		2,059,056	6.50%
2014		189,711		163,119		(26,592)		2,437,488	6.69%
2015		174,702		174,702		-		2,628,954	6.65%
2016		186,658		186,658		-		3,090,762	6.04%
2017		205,857		205,857		-		3,258,850	6.32%

# CITY OF BOLIVAR, MISSOURI NOTES TO SCHEDULE OF CONTRIBUTIONS Year Ended December 31, 2017

Valuation Date: February 28, 2017

**Notes:** The roll-forward of total pension liability from February 28, 2017, to June 30, 2017, reflects expected service cost and interest reduced by actual benefit payments.

#### **Methods and Assumptions Used to Determine Contribution Rates**

Actuarial Cost Method – Entry Age Normal and Modified Terminal Funding

Amortization Method – A level percentage of payroll amortization method is used to amortize the UAAL over a closed period of years. If the UAAL (excluding the UAAL associated with benefit changes) is negative, the amount is amortized over the greater of the greater of (i) the remaining initial amortization period or (ii) 15 years.

Remaining Amortization Period – Multiple bases from 12 to 15 years for general division 15 years for the police and fire divisions

Asset Valuation Method – 5-Year smoothed market; 20% corridor

*Inflation* – 3.25% wage inflation; 2.50% price inflation

Salary Increases – 3.25% to 6.55% including wage inflation for the general and police divisions 3.25% to 7.15% including wage inflation for the fire division

Investment Rate of Return -7.25%, net of investment expenses

Retirement Age – Experience-based table of rates that are specific to the type of eligibility condition

Mortality – The healthy retiree mortality tables, for post-retirement mortality, were the RP-2014 Healthy Annuitant mortality table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were the RP-2014 disabled mortality table for males and females. The pre-retirement mortality tables used were the RP-2014 employees mortality table for males and females.

Both the post-retirement and pre-retirement tables were adjusted for mortality improvement back to the observation period base year of 2006. The base year for males was then established to be 2017. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

*Other Information* – None.

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – GENERAL FUND Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance With Final Budget
REVENUES				
Taxes				
Sales tax	\$ 2,113,484	\$ 2,113,484	\$ 2,046,417	\$ (67,067)
Utility franchise tax	210,677	210,677	212,452	1,775
Surtax	42,406	42,406	32,260	(10,146)
	2,366,567	2,366,567	2,291,129	(75,438)
Licenses and Permits				
Merchant licenses	22,410	22,410	19,533	(2,877)
Building permits	6,243	6,243	7,600	1,357
Solicitor permits	7,532	7,532	6,425	(1,107)
Inspection fees	28,107	28,107	19,296	(8,811)
Zoning fees	2,031	2,031	5,990	3,959
Code enforcement fees	188	188	165	(23)
Animal license and fees	5,918	5,918	5,960	42
	72,429	72,429	64,969	(7,460)
Intergovernmental Revenues				
CDBG grant	-	-	43,449	43,449
Law enforcement grants	16,236	16,236	59,145	42,909
	16,236	16,236	102,594	86,358
Fines and Forfeitures				
City court fines	149,999	149,999	109,751	(40,248)
Miscellaneous fines and forfeitures	2,006	2,006	1,027	(979)
	152,005	152,005	110,778	(41,227)
Miscellaneous				
Interest	12,609	12,609	20,856	8,247
Other	103,058	103,058	155,789	52,731
	115,667	115,667	176,645	60,978
TOTAL REVENUES	2,722,904	2,722,904	2,746,115	23,211

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – GENERAL FUND (continued) Year Ended December 31, 2017

	Original	Final		Variance With Final
	Budget	Budget	Actual	Budget
EXPENDITURES				
Current				
Administrative	-	-	43,449	(43,449)
Public safety	2,102,924	2,513,545	2,442,418	71,127
Municipal court	217,498	217,498	162,095	55,403
Community development	282,570	282,570	285,483	(2,913)
Animal pound	136,675	136,675	138,631	(1,956)
TOTAL EXPENDITURES	2,739,667	3,150,288	3,072,076	78,212
(DEFICIT) OF REVENUES				
OVER EXPENDITURES	(16,763)	(427,384)	(325,961)	101,423
OTHER FINANCING SOURCES (USES)				
Lease proceeds	-	232,541	232,541	-
Operating transfers in	147,009	272,065	269,965	(2,100)
Operating transfers (out)	(151,000)	(731,278)	(731,278)	
TOTAL OTHER FINANCING				
SOURCES (USES)	(3,991)	(226,672)	(228,772)	(2,100)
(DEFICIT) OF REVENUES				
AND OTHER SOURCES OVER				
EXPENDITURES AND OTHER (USES)	(20,754)	(654,056)	(554,733)	99,323
FUND BALANCE, January 1	1,417,945	1,417,945	1,417,945	
FUND BALANCE, December 31	\$ 1,397,191	\$ 763,889	\$ 863,212	\$ 99,323

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – STREET FUND Year Ended December 31, 2017

DEVENTIES	Original Budget	Final Budget	Actual	Variance With Final Budget	
REVENUES Taxes					
Sales tax	\$ 877,887	\$ 877,887	\$ 848,837	\$ (29,050)	
Motor vehicle tax	376,610	376,610	416,585	39,975	
Wotor venicle tax					
	1,254,497	1,254,497	1,265,422	10,925	
Miscellaneous					
Interest	279	279	167	(112)	
Other	2,072	2,072	27,942	25,870	
	2,351	2,351	28,109	25,758	
TOTAL REVENUES	1,256,848	1,256,848	1,293,531	36,683	
EXPENDITURES					
Current					
Transportation	1,085,460	1,397,764	1,396,626	1,138	
Debt service					
Principal, interest and fees	12,570	12,570	10,496	2,074	
TOTAL EXPENDITURES	1,098,030	1,410,334	1,407,122	3,212	
EXCESS (DEFICIT) OF REVENUES					
OVER EXPENDITURES	158,818	(153,486)	(113,591)	39,895	
FUND BALANCE, January 1	1,607,404	1,607,404	1,607,404		
FUND BALANCE, December 31	\$ 1,766,222	\$ 1,453,918	\$ 1,493,813	\$ 39,895	

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – ½ CENT CAPITAL IMPROVEMENT FUND Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		Variance With Final Budget	
REVENUES Sales tax		\$	990,000	\$	990,000	\$	1,022,986	\$	32,986
	TOTAL REVENUES		990,000		990,000		1,022,986		32,986
OTHER FINANCING Operating transfers (	` /		(912,007)		(1,551,290)		(1,551,290)		
EXCESS (DEFICIT) O OVER OTHER (USES			77,993		(561,290)		(528,304)		32,986
FUND BALANCE, Jan	nuary 1		994,142		994,142		994,142		_
FUND BALANCE, De	cember 31	\$	1,072,135	\$	432,852	\$	465,838	\$	32,986

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# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – RECREATION FACILITY FUND Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance Vith Final Budget
REVENUES							
Sales tax	\$	504,525	\$	504,525	\$	487,731	\$ (16,794)
Charges for services		201,471		201,471		198,979	(2,492)
Interest		135,000		135,000		15	(134,985)
Other		56,532		56,532		48,677	(7,855)
TOTAL REVENUES		897,528		897,528		735,402	(162,126)
EXPENDITURES							
Current							
Recreation and parks		447,341		447,341		452,944	(5,603)
Aquatic center		270,823		270,823		297,095	(26,272)
Golf course		201,563		201,563		224,112	(22,549)
Debt service							
Principal, interest and fees		570,000		570,000		412,466	157,534
TOTAL EXPENDITURES		1,489,727		1,489,727		1,386,617	103,110
(DEFICIT) OF REVENUES OVER EXPENDITURES		(592,199)		(592,199)		(651,215)	(59,016)
OTHER FINANCING SOURCES							
Operating transfers in		598,428		654,679		653,653	(1,026)
TOTAL OTHER FINANCING SOURCES		598,428		654,679		653,653	(1,026)
EXCESS OF REVENUES							 
AND OTHER SOURCES OVER							
EXPENDITURES		6,229		62,480		2,438	(60,042)
FUND (DEFICIT), January 1				<u> </u>		(189,045)	 (189,045)
FUND (DEFICIT), December 31	\$	6,229	\$	62,480	\$	(186,607)	\$ (249,087)

# CITY OF BOLIVAR, MISSOURI BUDGETARY COMPARISON SCHEDULE – FIRE FUND Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance With Final Budget		
REVENUES Sales tax	\$	504,525	\$	504,525	\$	487,810	\$	(16,715)	
Intergovernmental revenue		35,000		35,000		35,618		618	
Other		4,900		4,900		15,431		10,531	
TOTAL REVENUES		544,425		544,425		538,859		(5,566)	
EXPENDITURES									
Current									
Fire		919,702		1,137,783		1,126,460		11,323	
Debt service		150 240		150 240		157 (00		C 4.1	
Principal, interest and fees		158,340		158,340		157,699		641	
TOTAL EXPENDITURES		1,078,042		1,296,123		1,284,159		11,964	
(DEFICIT) OF REVENUES OVER EXPENDITURES		(533,617)		(751,698)		(745,300)		6,398	
OTHER FINANCING SOURCES Operating transfers in		534,500		714,991		714,743		(248)	
TOTAL OTHER FINANCING SOURCES		534,500		714,991		714,743		(248)	
EXCESS (DEFICIT) OF REVENUES AND OTHER SOURCES									
OVER EXPENDITURES		883		(36,707)		(30,557)		6,150	
FUND BALANCE, January 1		68,138		68,138		68,138			
FUND BALANCE, December 31	\$	69,021	\$	31,431	\$	37,581	\$	6,150	

# CITY OF BOLIVAR, MISSOURI NOTE TO BUDGETARY COMPARISON SCHEDULES Year Ended December 31, 2017

#### **Budgets and Budgetary Accounting**

The City utilizes the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to January, Administration submits to the Board of Aldermen a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditure plans for all fund types and the proposed means of financing them.
- 2. One public hearing is conducted by the Board of Aldermen in late November or early December to obtain taxpayers' comments on the proposed budget and tax levy.
- 3. Prior to January 1, ordinances are passed by the Board, which provide for legally adopted budgets for all funds of the City.
- 4. The City operates on a program performance budget system, with legally adopted budgets prepared by fund, program and department. The level of budgetary control is at the City Administrator level. The City Administrator may direct transfers of appropriations within a department or between departments. Transfers of appropriations between funds require the express approval of the Board of Aldermen.
- 5. Formal budgetary integration is employed as a management control device for all funds of the City.
- 6. Budgets for the General and Special Revenue Funds are adopted on a basis consistent with GAAP. Budgeted amounts may be amended during the year by the Board of Aldermen on approved budget adjustment forms.

# OTHER FINANCIAL INFORMATION

# CITY OF BOLIVAR, MISSOURI COMBINING BALANCE SHEET – NON-MAJOR GOVERNMENTAL FUNDS December 31, 2017

	Special Revenue Funds											
		Airport Fund		Greenwood Cemetery Fund		Corbett Donation Fund		Bolivar Charitable Trust Fund		Plaza of the Americas Fund		Total
ASSETS												
Cash and cash equivalents - unrestricted	\$	357,962	\$	4,613	\$	33,492	\$	28,565	\$	40,294	\$	464,926
Investments - unrestricted		20.071		22,290		250,000		-		1,792		274,082
Taxes receivable		20,071		407		-		-		-		20,071
Other accounts receivable		25,118		407		-		-		-		25,525
Prepaid expenses		4,758 900		-		-		-		-		4,758
Restricted cash and cash equivalents Restricted investments		900		91,874		-		-		-		900 91,874
TOTAL ASSETS	\$	408,809	\$	119,184	\$	283,492	\$	28,565	\$	42,086	\$	882,136
LIABILITIES AND FUND BALANCES	Ψ		<u> </u>	117,101		200,192		20,000	•	.2,000		302,100
Liabilities:												
Accounts payable	\$	16,154	\$	1,483	\$	-	\$	-	\$	-	\$	17,637
Customer deposits payable		900		-		-		-		-		900
Accrued expenses		-		20		-		-		-		20
Due to other funds		_		87,821				-				87,821
TOTAL LIABILITIES		17,054		89,324		-		-		-		106,378
Fund Balances Nonspendable:												
Prepaid items		4,758		-		-		-		-		4,758
Cemetery perpetual care		-		31,874		-		-		-		31,874
Permanent		-		-		283,492		28,565		42,086		354,143
Restricted for:												
Cemetery		-		60,000		-		-		-		60,000
Assigned to:												
Airport		386,997		-		-		-		-		386,997
Unassigned				(62,014)								(62,014)
TOTAL FUND BALANCES		391,755		29,860		283,492		28,565		42,086		775,758
TOTAL LIABILITIES AND FUND BALANCES	\$	408,809	\$	119,184	\$	283,492	\$	28,565	\$	42,086	\$	882,136

#### CITY OF BOLIVAR, MISSOURI COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2017

	Special Revenue Funds				Permanent Funds							
	,	Airport Fund	Greenwood Cemetery Fund		Corbett Donation Fund		Bolivar Charitable Trust Fund		Plaza of the Americas Fund		Total	
REVENUES												
Taxes	\$	126,838	\$	-	\$	-	\$	-	\$	-	\$	126,838
Charges for services		357,134		31,500		-		-		-		388,634
Interest		4.526		286		626		20.750		134		1,046
Other		4,526		44,146				30,758				79,430
TOTAL REVENUES		488,498		75,932		626		30,758		134		595,948
EXPENDITURES												
Current												
Airport		339,795		-		-		-		-		339,795
Cemetery		-		91,911		-		-		-		91,911
Fire		-		-		367		-		-		367
Debt service												
Principal, interest and fees		40,213								-		40,213
TOTAL EXPENDITURES		380,008		91,911		367						472,286
EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES		108,490		(15,979)		259		30,758		134		123,662
OTHER FINANCING (USES) Operating transfers (out)								(30,758)				(30,758)
TOTAL OTHER FINANCING (USES)								(30,758)				(30,758)
EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES												
AND OTHER (USES)		108,490		(15,979)		259		-		134		92,904
FUND BALANCE, January 1		283,265		45,839		283,233		28,565		41,952		682,854
FUND BALANCE, December 31	\$	391,755	\$	29,860	\$	283,492	\$	28,565	\$	42,086	\$	775,758

# OTHER REPORTING REQUIREMENTS



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bolivar, Missouri, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Bolivar, Missouri's basic financial statements, and have issued our report thereon, dated May 10, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Bolivar, Missouri's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Bolivar, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

Honorable Mayor and Board of Aldermen City of Bolivar Bolivar, Missouri

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses, that we consider to be a material weakness. It is identified as item 2017-001.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Bolivar, Missouri's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Bolivar, Missouri's Response to the Finding

The City's response to the finding identified in our audit, described in the accompanying Schedule of Findings and Responses, was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Bolivar, Missouri's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bolivar, Missouri's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPM CPAs, PC Springfield, Missouri

KPM CPAS, PC

May 10, 2018

# CITY OF BOLIVAR, MISSOURI SCHEDULE OF FINDINGS AND RESPONSES Year Ended December 31, 2017

#### 2017-001 Segregation of duties

*Condition*: Because of a limited number of available personnel, it is not always possible to adequately segregate certain incompatible duties so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction.

*Criteria*: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction.

*Effect*: Risk is present that errors or irregularities in amounts that would be material to the basic financial statements may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

*Recommendation*: We realize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties; however, our professional standards require that we bring this lack of segregation of duties to your attention in this report.

Response: The limited number of available personnel prohibits segregation of incompatible duties.